

# AUDITED FINANCIAL STATEMENTS AND ADDITIONAL INFORMATION

Our financial statements and additional information for fiscal years (FY) 2024 and 2023 consist of the following:

- The **Consolidated Balance Sheets** present, as of September 30, 2024 and 2023, amounts of economic benefits we owned or managed (assets), amounts we owed (liabilities), and residual amounts we retained, comprising the difference (net position). We provide a Balance Sheet by major program as additional information.
- The **Consolidated Statements of Net Cost** present the net cost of operations for the years ended September 30, 2024 and 2023. Our net cost of operations includes the gross costs incurred less any exchange revenue earned from activities presented by our major programs. By disclosing the gross cost and net cost of the entity's programs, the Consolidated Statements of Net Cost provide information that can be related to the outputs and outcomes of programs and activities. We provide a Schedule of Net Cost to show the components of net cost activity as additional information.
- The Consolidated Statements of Changes in Net Position present the change in net position for the years ended September 30, 2024 and 2023. Changes to the two components of net position, Unexpended Appropriations and Cumulative Results of Operations, affect its balance. The Statement format is designed to display both components of net position separately to enable the user to better understand the nature of changes to net position as a whole. We provide a Schedule of Changes in Net Position to present the change in net position by major program as additional information.
- The **Combined Statements of Budgetary Resources** present the budgetary resources available to us, the status of these resources, and the outlay of budgetary resources for the years ended September 30, 2024 and 2023. We provide an additional Schedule of Budgetary Resources as Required Supplementary Information to present budgetary resources by major program.
- The **Statements of Social Insurance** present the present value for the 75-year projection period of the estimated Old-Age and Survivors Insurance (OASI) and Disability Insurance (DI) programs (referred to as OASDI when discussing them in combination) future noninterest income and cost expected to arise from the formulas specified in current law for current and future program participants. We present the difference between these values on both an open group and a closed group basis, both including and excluding the value of the combined OASI and DI Trust Fund reserves at the beginning of the period. We present this information for the current year and for each of the four preceding years.
- The **Statements of Changes in Social Insurance Amounts** reconcile the changes, from one 75-year valuation period to the next, in the present value for the 75-year projection period of the estimated OASI and DI future noninterest income less estimated future cost for current and future participants (the open group measure). The Statements show



- two reconciliations: (1) change from the period beginning on January 1, 2023 to the period beginning on January 1, 2024; and (2) change from the period beginning on January 1, 2022 to the period beginning on January 1, 2023. The Statements identify several categories of changes and provide reasons for significant changes in the accompanying notes.
- The Required Supplementary Information: Social Insurance presents required long-range cash flow projections, the long-range projections of the ratio of contributors to beneficiaries, and the sensitivity analysis illustrating the effect of the changes in the most significant assumptions on the actuarial projections and present values for the 75-year projection period of the OASI and DI programs. The financial and actuarial disclosures include a narrative describing the program. This narrative includes a description of program financing, details about how benefits are calculated, and an analysis of relevant trends.



## Consolidated Balance Sheets as of September 30, 2024 and 2023

(Dollars in Millions)

Assets	2024	2023
Intragovernmental Assets:		
Fund Balance with Treasury (Notes 3 and 4)	\$ 6,990	\$ 7,625
Investments (Note 5)	2,776,873	2,832,322
Accounts Receivable, Net (Note 6)	1,709	1,955
Advances and Prepayments (Note 8)	82	116
Total Intragovernmental Assets	2,785,654	2,842,018
Assets with the Public:		
Accounts Receivable, Net (Notes 3 and 6)	9,992	9,342
Property, Plant, and Equipment, Net (Note 7)	5,164	4,996
Total Assets with the Public	15,156	14,338
Total Assets	\$ 2,800,810	\$ 2,856,356
Liabilities (Note 9)		
Intragovernmental Liabilities:		
Accounts Payable	\$ 5,672	\$ 5,643
Advances from Others and Deferred Revenue	0	1
Other Liabilities	4,949	4,677
Total Intragovernmental Liabilities	10,621	10,321
Liabilities with the Public:		
Accounts Payable	451	335
Federal Employee Salary, Leave, and Benefits Payable	575	524
Pension, Post-Employment, and Veterans Benefits Payable	263	262
Benefits Due and Payable	158,279	145,520
Advances from Others and Deferred Revenue	289	10
Other Liabilities	39	19
Total Liabilities with the Public	159,896	146,670
Total Liabilities	\$ 170,517	\$ 156,991
Commitments and Contingencies (Note 9)		
Net Position		
Unexpended Appropriations - Funds from other than Dedicated Collections	\$ 1,865	\$ 4,012
Cumulative Results of Operations - Funds from Dedicated Collections (Note 10)	2,624,095	2,690,297
Cumulative Results of Operations - Funds from other than Dedicated Collections	4,333	5,056
Total Cumulative Results of Operations	2,628,428	2,695,353
Total Net Position	\$ 2,630,293	\$ 2,699,365
Total Liabilities and Net Position	\$ 2,800,810	\$ 2,856,356



#### Consolidated Statements of Net Cost for the Years Ended September 30, 2024 and 2023 (Dollars in Millions)

	2024	2023
OASI Program		
Benefit Payment Expense Operating Expenses (Note 11) Total Cost of OASI Program Less: Exchange Revenues (Note 12)	\$ 1,301,396 4,713 1,306,109 (21)	\$ 1,204,269 4,457 1,208,726 (17)
Net Cost of OASI Program	\$ 1,306,088	\$ 1,208,709
DI Program		
Benefit Payment Expense Operating Expenses (Note 11)	\$ 156,914 3,178	\$ 155,148 2,959
Total Cost of DI Program Less: Exchange Revenues (Note 12)	160,092 (39)	158,107 (32)
Net Cost of DI Program	\$ 160,053	\$ 158,075
SSI Program		
Benefit Payment Expense Operating Expenses (Note 11)	\$ 55,882 5,254	\$ 58,374 5,015
Total Cost of SSI Program Less: Exchange Revenues (Note 12)	61,136 (250)	63,389 (260)
Net Cost of SSI Program	\$ 60,886	\$ 63,129
Other Operating Expenses (Note 11) Less: Exchange Revenues (Note 12)	\$ 3,573 (17)	\$ 3,441 (15)
Net Cost of Other Program	\$ 3,556	\$ 3,426
Total Net Cost		
Benefit Payment Expense Operating Expenses (Note 11) Total Cost Less: Exchange Revenues (Note 12)	\$ 1,514,192 16,718 1,530,910 (327)	\$ 1,417,791 15,872 1,433,663 (324)
<b>Total Net Cost</b>	\$ 1,530,583	\$ 1,433,339



## Consolidated Statements of Changes in Net Position for the Years Ended September 30, 2024 and 2023

(Dollars in Millions)

		2024		2023			
	Funds from Dedicated Collections	Funds from other than Dedicated Collections	Total	Funds from Dedicated Collections	Funds from other than Dedicated Collections	Total	
Unexpended Appropriations:							
Beginning Balances	\$ 0	\$ 4,012	\$ 4,012	\$ 0	\$ 4,862	\$ 4,862	
Appropriations Received	53,749	61,217	114,966	50,786	64,262	115,048	
Other Adjustments	0	(9)	(9)	0	(11)	(11)	
Appropriations Used	(53,749)	(63,355)	(117,104)	(50,786)	(65,101)	(115,887)	
Net Change in Unexpended Appropriations	0	(2,147)	(2,147)	0	(850)	(850)	
Total Unexpended Appropriations - Ending	0	1,865	1,865	0	4,012	4,012	
Cumulative Results of Operations:		,	,		, ,	,-	
Beginning Balances	\$ 2,690,297	\$ 5,056	\$ 2,695,353	\$ 2,729,650	\$ 5,651	\$ 2,735,301	
Appropriations Used Non-Exchange Revenue	53,749	63,355	117,104	50,786	65,101	115,887	
Tax Revenues (Note 13)	1,283,226	0	1,283,226	1,215,470	0	1,215,470	
Interest Revenues	68,647	0	68,647	66,257	0	66,257	
Other	(28)	0	(28)	2	0	2	
Total Non-Exchange Revenue	1,351,845	0	1,351,845	1,281,729	0	1,281,729	
Transfers-In/Out - Without Reimbursement	(12,751)	9,934	(2,817)	(11,529)	9,702	(1,827)	
Imputed Financing Sources (Note 14)	(12,731)	914	914	(11,32)	794	794	
Other	86	(3,474)	(3,388)	(86)	(3,106)	(3,192)	
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Net Cost of Operations	1,459,131	71,452	1,530,583	1,360,253	73,086	1,433,339	
Net Change in Cumulative Results of Operations	(66,202)	(723)	(66,925)	(39,353)	(595)	(39,948)	
Cumulative Results of Operations - Ending	\$ 2,624,095	\$ 4,333	\$ 2,628,428	\$ 2,690,297	\$ 5,056	\$ 2,695,353	
Net Position	\$ 2,624,095	\$ 6,198	\$ 2,630,293	\$ 2,690,297	\$ 9,068	\$ 2,699,365	



## Combined Statements of Budgetary Resources for the Years Ended September 30, 2024 and 2023

(Dollars in Millions)

	2024	2023
Budgetary Resources (Note 15)		
Unobligated balance from prior year budget authority, net	\$ 5,473	\$ 6,629
Appropriations (discretionary and mandatory)	1,587,313	1,487,756
Spending authority from offsetting collections (discretionary and mandatory)	17,750	17,311
Total Budgetary Resources	\$ 1,610,536	\$ 1,511,696
Status of Budgetary Resources		
New obligations and upward adjustments		
Direct	\$ 1,604,779	\$ 1,503,644
Reimbursable	3,175	3,198
New obligations and upward adjustments (total)	1,607,954	1,506,842
Unobligated balance, End of Year		
Apportioned, unexpired accounts	2,134	3,965
Unapportioned, unexpired accounts	6	377
Unexpired unobligated balance, end of year	2,140	4,342
Expired unobligated balance, end of year	442	512
Unobligated balance, end of year (total)	2,582	4,854
Total Budgetary Resources	\$ 1,610,536	\$ 1,511,696
Outlays, Net		
Outlays, net (discretionary and mandatory)	\$ 1,576,795	\$ 1,470,079
Distributed offsetting receipts	(57,062)	(53,751)
Agency Outlays, Net (Discretionary and Mandatory)	\$ 1,519,733	\$ 1,416,328



#### Statements of Social Insurance Old-Age, Survivors, and Disability Insurance as of January 1, 2024<sup>1, 2, 3, 4</sup> (Dollars in Billions)

		Estimates Reported in Prior Years						
	2024	2023	2022	2021	2020			
Present value for the 75-year projection period from or on behalf of: (Note 17)								
Participants who, in the starting year of the projection period, have attained eligibility age (age 62 and over):								
Noninterest income	\$ 2,414	\$ 2,169	\$ 1,998	\$ 1,766	\$ 1,720			
Cost for scheduled future benefits	24,641	23,489	21,591	19,785	18,269			
Future noninterest income less future cost	(22,226)	(21,321)	(19,593)	(18,019)	(16,549)			
Participants who have not yet attained retirement eligibility age (ages 15–61):								
Noninterest income	44,586	42,195	40,365	37,465	35,215			
Cost for scheduled future benefits	74,014	71,234	68,471	64,932	59,784			
Future noninterest income less future cost	(29,428)	(29,039)	(28,105)	(27,467)	(24,569)			
Present value of future noninterest income less future cost for current participants (closed group measure)	(51,655)	(50,360)	(47,699)	(45,486)	(41,118)			
Combined OASI and DI Trust Fund reserves at start of period	2,788	2,830	2,852	2,908	2,897			
Closed group - Present value of future noninterest income less future cost for current participants plus combined OASI and DI Trust Fund reserves at start of period	\$ (48,866)	\$ (47,530)	\$ (44,847)	\$ (42,578)	\$ (38,220)			
Present value for the 75-year projection period from or on behalf of: (Note 17)								
Future participants (those under age 15, and to be born during period):								
Noninterest income	\$ 44,295	\$ 43,045	\$ 41,808	\$ 39,349	\$ 36,964			
Cost for scheduled future benefits	18,046	17,937	17,411	16,604	15,542			
Future noninterest income less future cost	26,249	25,108	24,397	22,745	21,421			
Present value of future noninterest income less future cost for current and future participants (open group measure)	(25,406)	(25,252)	(23,301)	(22,742)	(19,696)			
Combined OASI and DI Trust Fund reserves at start of period	2,788	2,830	2,852	2,908	2,897			
Open group - Present value of future noninterest income less future cost for current and future participants plus combined OASI and	0 (22 (12)	Ф (22, 122)	Ф (20, 440)	Ф.(10.022)	Φ (1 C 700)			
DI Trust Fund reserves at start of period	\$ (22,618)	\$ (22,422)	\$ (20,449)	\$ (19,833)	\$ (16,799)			

#### Notes:

- 1. The accompanying notes are an integral part of these financial statements.
- 2. Components may not sum to totals because of rounding.
- Present values used in this presentation are based on the full amounts of estimated noninterest income and the cost of providing benefits at the levels scheduled under current law, even after the OASI and DI Trust Fund reserves are depleted.
- 4. Future noninterest income and future cost are estimated over the appropriate 75-year period.



# Statements of Changes in Social Insurance Amounts Old-Age, Survivors, and Disability Insurance For Change from the 75-Year Valuation Period<sup>1, 2, 3, 4, 5</sup>

January 1, 2023	to January 1, 2024		
• /	in Billions)		
	Present value of future noninterest income less future cost for current and future participants (open group measure) over the next 75 years	Combined OASI and DI Trust Fund reserves	Present value of future noninterest income less future cost for current and future participants plus combined OASI and DI Trust Fund reserves at start of period
As of January 1, 2023	\$ (25,252)	2,830	\$ (22,422)
Reasons for changes between January 1, 2023 and January 1, 2024 (Note 17)			
Change in the valuation period	(767)	(53)	(820)
Changes in demographic data, assumptions, and methods	(1,157)	0	(1,157)
Changes in economic data, assumptions, and methods	397	0	397
Changes in programmatic data and methods	1,373	12	1,385
Changes in law or policy	0	0	0
Net change between January 1, 2023 and January 1, 2024	\$ (154)	\$ (41)	\$ (195)
As of January 1, 2024	\$ (25,406)	\$ 2,788	\$ (22,618)
• /	to January 1, 2023		
(Dollars	Present value of future noninterest income less future cost for current and future participants (open group measure) over the next 75 years	Combined OASI and DI Trust Fund reserves	Present value of future noninterest income less future cost for current and future participants plus combined OASI and DI Trust Fund reserves at start of period
As of January 1, 2022		2052	¢ (20, 440)
115 01 041144117 1, 2022	\$ (23,301)	2,852	\$ (20,449)
Reasons for changes between January 1, 2022 and January 1, 2023 (Note 17)	\$ (23,301)	2,852	\$ (20,449)
Reasons for changes between January 1, 2022 and January 1, 2023 (Note 17)  Change in the valuation period	\$ (23,301)	2,852	\$ (20,449)
Reasons for changes between January 1, 2022 and January 1, 2023 (Note 17)  Change in the valuation period  Changes in demographic data, assumptions, and methods		,	
Reasons for changes between January 1, 2022 and January 1, 2023 (Note 17)  Change in the valuation period Changes in demographic data, assumptions, and methods Changes in economic data, assumptions, and methods	(699) (128) (845)	(47)	(746) (128) (845)
Reasons for changes between January 1, 2022 and January 1, 2023 (Note 17)  Change in the valuation period Changes in demographic data, assumptions, and methods Changes in economic data, assumptions, and methods Changes in programmatic data and methods	(699) (128)	(47)	(746) (128)
Reasons for changes between January 1, 2022 and January 1, 2023 (Note 17)  Change in the valuation period Changes in demographic data, assumptions, and methods Changes in economic data, assumptions, and methods	(699) (128) (845)	(47) 0 0	(746) (128) (845)

#### Notes:

As of January 1, 2023

- 1. The accompanying notes are an integral part of these financial statements.
- Components may not sum to totals because of rounding.
- 3. Present values used in this presentation are based on the full amounts of estimated noninterest income and the cost of providing benefits at the levels scheduled under current law, even after the OASI and DI Trust Fund reserves are depleted.
- 4. Future noninterest income and future cost are estimated over the appropriate 75-year period.
- 5. We provide high-level descriptions of the reason for the change in present value from year to year in Note 17, Social Insurance Disclosures.

\$ 2,830

\$ (22,422)

\$ (25,252)



## Notes to the Basic Financial Statements For the Years Ended September 30, 2024 and 2023

# 1. Reporting Entity and Summary of Significant Accounting Policies

#### **Reporting Entity**

The Social Security Administration (SSA), as an independent agency in the executive branch of the United States (U.S.) Government, is responsible for administering the Nation's Old-Age and Survivors and Disability Insurance (OASDI) programs and the Supplemental Security Income (SSI) program. SSA is considered a separate reporting entity for financial reporting purposes. Our financial statements have been prepared to report the financial position, net cost, changes in net position, budgetary resources, the present value for the 75-year projection period for social insurance, and the changes in the present value between the current valuation period and prior valuation period, as required by the Office of Management and Budget (OMB) in OMB Circular No. A-136, *Financial Reporting Requirements*.

The consolidated and combined financial statements include the accounts of all funds under SSA control, consisting primarily of the OASI and DI Trust Funds, SSA's Limitation on Administrative Expenses (LAE), four general fund appropriations, three receipt accounts, and one special fund. The OASI and DI Trust Funds consist of earmarked receipts used to fund benefit payment and other related expenditures. General fund appropriations represent activities that receive appropriation authority from the Department of the Treasury's (Treasury) General Fund based on law. SSA's receipt accounts contain funds from collections that are not identified by law for another account for a specific purpose; whereas special fund accounts contain funds collected that are identified by law for a specific purpose.

LAE is a mechanism to fund our administrative operations and is considered a subset of the OASI and DI Trust Funds. The four general funds are the Payments to Social Security Trust Funds (PTF), SSI Program, Office of the Inspector General (OIG), and Special Veterans Benefits (Title VIII) Program. The three receipt accounts are SSI Overpayment Collections, the General Fund's portion of the SSI State Supplementation fees, and SSI Attorney fees. The one special fund is SSA's portion of the SSI State Supplementation fees. SSA's financial statements also include OASI and DI investment activities performed by Treasury.

SSA's financial activity has been classified and reported by the following program areas: OASI, DI, SSI, LAE, and Other. Other consists primarily of PTF appropriations activity, but also contains SSI Overpayment Collections and other non-material activities.

## **Accounting Policies**

The financial statements have been prepared from the accounting records of SSA on an accrual basis, in conformity with generally accepted accounting principles (GAAP) of the United States



of America for Federal entities and the form and content for entity financial statements specified by OMB in Circular No. A-136. The Combined Statements of Budgetary Resources and related disclosures provide information about how budgetary resources were made available as well as the status at the end of the period. It is the only Statement predominately derived from an entity's budgetary general ledger in accordance with budgetary accounting rules. The purpose of Federal budgetary accounting is to control, monitor, and report on funds made available to Federal agencies by law and help ensure compliance with the law. Definitions of commonly used budget terms may be found in OMB Circular No. A-11, Section 20. Budgetary accounting rules are incorporated into GAAP for the Federal Government. GAAP for Federal entities are the standards prescribed by the Federal Accounting Standards Advisory Board (FASAB). The preparation of financial statements, in conformity with GAAP, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent liabilities at the dates of the financial statements and the reported amounts of revenues and expenses during the reporting periods. Actual results could differ from those estimates. Accounting standards require all reporting entities to disclose that accounting standards allow certain presentations and disclosures to be modified, if needed, to prevent the disclosure of classified information.

OASDI is accounted for as a social insurance program rather than as a pension program. Accounting for a social insurance program recognizes the expense of benefits when they are actually paid or are due to be paid because benefit payments are nonexchange transactions and are not considered deferred compensation as would be employer-sponsored pension benefits for employees. Accrual accounting for a pension program, by contrast, recognizes as a liability retirement benefit expenses as they are earned so that the full estimated actuarial present value of the worker's expected retirement benefits has been recognized by the time the worker retires.

#### **Fund Balance with Treasury**

SSA's Fund Balance with Treasury, shown on the Consolidated Balance Sheets, is the aggregate amount of funds in SSA's accounts with Treasury for which SSA is authorized to make expenditures and pay liabilities. Refer to Note 3, Non-Entity Assets, and Note 4, Fund Balance with Treasury.

#### **Investments**

Daily deposits received by the OASI and DI Trust Funds that are not required to meet current expenditures are invested in interest-bearing obligations of the U.S. Government. The OASI and DI Trust Fund balances may be invested only in interest-bearing obligations of the U.S. or in obligations guaranteed as to both principal and interest by the U.S. as provided by Section 201 (d) of the *Social Security Act*. These investments consist of Treasury special-issue securities. Special-issue securities are special public debt obligations for purchase exclusively by the OASI and DI Trust Funds; therefore, they are non-marketable securities. They are purchased and redeemed at face value, which is the same as their carrying value on the Consolidated Balance Sheets. Refer to Note 5, Investments.



#### **Accounts Receivable, Net**

SSA accounts receivable represent unpaid amounts due to the agency. Intragovernmental Accounts Receivable, Net primarily represents amounts to be paid from the Hospital Insurance (HI) and Supplemental Medical Insurance (SMI) Trust Funds to the LAE Appropriation. Accounts Receivable, Net with the Public consists mainly of monies due to SSA from OASI, DI, and SSI beneficiaries who received benefits in excess of their entitlement, as well as amounts due from the States to cover underpayments due to the SSI recipients. Intragovernmental Accounts Receivable, Net includes amounts related to Section 4003 of the *Coronavirus Aid, Relief, and Economic Security Act* (CARES Act), Emergency Relief and Taxpayer Protection, which allows Treasury to make loans, loan guarantees, and other investments of up to \$500 billion to eligible businesses, States, and municipalities impacted by the Coronavirus Disease 2019 (COVID-19) pandemic. This legislation designates the OASI Trust Fund as the recipient of any interest and other proceeds associated with the loans, loan guarantees, and other investments after repayments of any amounts provided are made to Treasury.

SSA has an automated process to evaluate programmatic debt and write-off certain delinquent debts deemed uncollectible. While this debt is being written-off, it remains available for future collection, which we can pursue if the debtor becomes entitled to OASDI or SSI benefits. At that point, we would re-establish the accounts receivable, and pursue collections. In addition, if eligible, we will refer these delinquent debts to the Treasury Offset Program for external collection action. We did not refer any delinquent debts to the Treasury Offset Program during FY 2024.

SSA does not apply an allowance for doubtful accounts to determine the net value of Intragovernmental Accounts Receivable. According to FASAB's Statement of Federal Financial Accounting Standards (SFFAS) No. 1, *Accounting for Selected Assets and Liabilities*, an allowance for estimated uncollectible amounts should be recognized to reduce the gross amount of receivables to its net realizable value; however, intragovernmental receivables are estimated to be 100 percent collectible based on individual account and program analysis. For programmatic accounts receivable with the public, SSA allows for all delinquent debt two years and older. SSA annually recalculates a ratio of allowance for doubtful accounts and applies the allowance ratios against any remaining debt that is not delinquent two years or more. This is calculated by applying a moving five-year average of uncollectible receivable ratios and by comparing each program's collections to new debt while considering turnover rates against outstanding receivables. Our total allowance for doubtful accounts includes the age-specific delinquent debt two years and older plus the uncollectible portion of our remaining accounts receivable, not delinquent two years or more, based on the allowance rates. Refer to Note 6, Accounts Receivable, Net.

#### Property, Plant, and Equipment

SSA records property, plant, and equipment (PP&E) in the LAE program, but the PP&E represents the capital assets purchased by its funding sources. SFFAS No. 10, *Accounting for Internal Use Software*, requires the capitalization of internally developed, contractor-developed, and commercial off-the-shelf software. SSA classifies PP&E into several categories. The capitalization threshold for most PP&E categories is \$100 thousand. Deferred Charges, which



include fixtures and telephone replacement/upgrade projects, are capitalized with no threshold and \$100 thousand, respectively. Site preparation for Automated Data Processing (ADP) and Telecommunications, Buildings and Other Structures, Internal Use Software, excluding commercial off-the-shelf software are capitalized with no threshold. Leasehold Improvements have a capitalization threshold of \$1 million. Refer to Note 7, Property, Plant, and Equipment, Net.

#### **Benefits Due and Payable**

SSA accrues liabilities for OASI and DI benefits due for the current month, which by statute, are not paid until the following month. In addition, SSA accrues liabilities on benefits for past periods that have not completed processing by the close of the period, such as adjudicated and unadjudicated hearings and appeals and civil litigation cases. Refer to Note 9, Liabilities.

#### **Benefit Payments**

SSA recognizes the cost associated with payments in the period the beneficiary or recipient is entitled to receive the payment. For OASI and DI this occurs in the current month, with benefit disbursements generally being made after the end of each month. For SSI, this occurs on the first day of each month when disbursements are generally made. By law, if the monthly disbursement date falls on a weekend or a Federally recognized holiday, SSA is required to make the payment on the preceding business day. In these situations, the beneficiary or recipient is deemed entitled to receive the payment as of the payment date, as they have met all payment and eligibility requirements.

### **Administrative Operating Expenses and Obligations**

SSA administrative operating expenses are incurred in the LAE appropriation. Section 201 (g) of the *Social Security Act* requires the Commissioner of Social Security to determine the proper share of costs incurred during the fiscal year to be charged to the appropriate fund. Accordingly, SSA subsequently allocates administrative operating expenses during each month to the appropriate OASI, DI, HI, and SMI Trust Fund and general fund accounts on the Statements of Net Cost based on percentages developed by SSA's Cost Analysis System (CAS). CAS uses agency workload data to develop annual percentages that are used to allocate the expenses. SSA initially makes all such distributions on an estimated basis and adjusts to actual each year, as provided for in Section 1534 of Title 31, United States Code (U.S.C.).

SSA incurs obligations in the LAE accounts as activity is processed. SSA incurs obligations in each of the financing sources once it records LAE's authority. The Centers for Medicare and Medicaid Services reports obligations that SSA incurred in the HI and SMI Trust Funds. Because SSA reports LAE with our financing sources (other than the HI/SMI Trust Funds) on the Combined Statements of Budgetary Resources and this Statement does not allow eliminations, it records LAE's obligations twice. This presentation is in conformance with OMB Circular No. A-136 to have the Combined Statements of Budgetary Resources in agreement with the required Budget Execution Reports (SF-133).



#### **Recognition of Financing Sources**

Tax revenue, which consists of funds transferred from the Treasury to the OASI and DI Trust Funds for employment taxes (*Federal Insurance Contributions Act* (FICA) and *Self-Employment Contributions Act* (SECA)), represents SSA's largest financing source. Additional financing sources consist of interest revenue from the OASI and DI Trust Fund investments, taxation on benefits, drawdown of funds for benefit entitlement payments and administrative expenses, appropriations, gifts, and other miscellaneous receipts. On an as-needed basis, funds are drawn from the OASI and DI Trust Funds to cover benefit payments. As governed by limitations determined annually by the U.S. Congress, funds are also drawn from the OASI and DI Trust Funds for SSA's operating expenses. To cover SSA's costs to administer a portion of the Medicare program, funds are drawn from the HI/SMI Trust Funds.

Appropriations Used includes payments and accruals for the activities that are funded from Treasury's General Fund.

Employment tax revenues are made available daily based on a quarterly estimate of the amount of FICA taxes payable by employers and SECA taxes payable from the self-employed. Adjustments are made to the estimates for actual taxes payable and refunds made. Employment tax credits (the difference between the combined employee and employer rate and the self-employed rate) are also included in tax revenues. Refer to Note 13, Tax Revenues.

Exchange revenue from sales of goods and services primarily include payments of fees SSA receives from those States choosing to have SSA administer their State Supplementation of Federal SSI benefits. Refer to Note 12, Exchange Revenues. SSA may use exchange revenue financing sources to pay for current operating expenses as specified by law.

#### **Funds from Dedicated Collections**

SFFAS No. 43, *Funds from Dedicated Collections*, requires separate presentation and disclosure of funds from dedicated collections balances in the financial statements. Generally, funds from dedicated collections are financed by specifically identified revenues, provided to the Government by non-Federal sources, often supplemented by other financing sources, which remain available over time. Funds from dedicated collections must meet the following criteria:

- A statute committing the Federal Government to use specifically identified revenues and/or other financing sources that are originally provided to the Federal Government by a non-Federal source only for designated activities, benefits, or purposes;
- Explicit authority for the fund to retain revenues and/or other financing sources not used in the current period for future use to finance the designated activities, benefits, or purposes; and
- A requirement to account for and report on the receipt, use, and retention of the revenues and/or other financing sources that distinguishes the fund from the Federal Government's general revenues.

SSA's funds from dedicated collections are the OASI and DI Trust Funds, funds collected through the taxation of Social Security benefits, and fees collected to cover a portion of SSA's



administrative costs for SSI State Supplementation. Refer to Note 10, Funds from Dedicated Collections, for additional information.

#### Leases

Effective October 1, 2023, SFFAS No. 54, Leases, revises the financial reporting standards for Federal lease accounting and provides a comprehensive set of lease accounting standards to recognize Federal lease activities in a reporting entity's financial reports and note disclosures. The statement requires Federal lessees to recognize a lease liability and a lease asset at the commencement of the lease term for all material non-intragovernmental, non-short-term contracts when the reporting entity has the right to control access to and/or obtain benefits from the use of real property, equipment, or other asset. This standard will have minimal impact on SSA's financial reporting as our leases for real property are intragovernmental leases, which do not require the recognition of a lease liability or asset, and we do not explicitly lease equipment or other assets in our normal course of business. We have performed an evaluation of contracts and agreements with multiple components to determine if any contracts have lease and non-lease activity and have not identified any significant embedded lease components that would require reporting. We will continue to evaluate our contract activity to identify any potential embedded leases but will not report on any embedded leases as we have elected to utilize the three-year transitional accommodation provided to entities implementing SFFAS No. 54, Leases in SFFAS No. 62, Transitional Amendment to SFFAS No. 54.

#### **Use of Estimates**

The preparation of financial statements requires management to make certain estimates and assumptions that affect the reported amounts of assets and liabilities and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

#### **Application of Critical Accounting Estimates**

The Statements of Social Insurance and Statements of Changes in Social Insurance Amounts are based on the selection of accounting policies and the application of significant accounting estimates, some of which require management to make significant assumptions. Further, the estimates are based on current conditions and expectations of future conditions. Actual results could differ materially from the estimated amounts. Each Statement includes information to assist in understanding the effect of changes in assumptions to the related information. Refer to Note 17, Social Insurance Disclosures.

### **Presentation Change**

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Effective FY 2024, the Consolidated Balance Sheets presentation has been modified to comply with the required format in OMB's Circular No. A-136 and the FY 2024 U.S. Standard General Ledger Crosswalk. Note 9, Liabilities and Note 16, Reconciliation of Net Cost to Net Outlays presentations have been modified to reflect the changes. The FY 2023 balances have been presented in the new format for comparison purposes.



## 2. Centralized Federal Financing Activities

SSA's financial activities interact with, and are dependent on, the financial activities of the centralized management functions of the Federal Government that are undertaken for the benefit of the whole Federal Government. These activities include public debt, employee retirement, life insurance, and health benefit programs. However, SSA's financial statements do not contain the results of centralized financial decisions and activities performed for the benefit of the entire Government.

Financing for general fund appropriations reported on the Consolidated Statements of Changes in Net Position may be from tax revenue, public borrowing, or both. The source of this funding, whether tax revenue or public borrowing, has not been allocated to SSA.

SSA occupies buildings that the General Services Administration (GSA) leased or have been constructed using Public Building Funds. These financial statements reflect our payments to GSA for their lease, operations maintenance, and depreciation expenses associated with these buildings.

SSA's employees participate in the Office of Personnel Management (OPM)-administered contributory Civil Service Retirement System (CSRS) or the Federal Employees' Retirement System (FERS). SSA makes matching contributions to FERS. Pursuant to Public Law 99-335, Federal Employees' Retirement System Act of 1986, FERS went into effect on January 1, 1987. FERS automatically covers employees hired after December 31, 1983. Employees hired prior to that date could elect to either join FERS or remain in CSRS. Refer to Note 14, Imputed Financing, for additional information.

SSA contributed \$8 and \$9 million for the years ended September 30, 2024 and 2023 to CSRS. SSA contributed \$992 and \$941 million for the years ended September 30, 2024 and 2023 to the basic FERS plan. One of the primary differences between FERS and CSRS is that FERS offers a savings plan to which SSA is required to contribute one percent of pay and match employee contributions up to an additional four percent of basic pay. SSA contributed \$249 and \$235 million for the years ended September 30, 2024 and 2023 to the FERS savings plan. All contributions include amounts paid and due and payable as of the end of the reporting period. These Statements do not reflect CSRS or FERS assets or accumulated plan benefits applicable to SSA employees since this data is only reported in total by OPM.

## 3. Non-Entity Assets

Non-entity assets are those assets that are held by an entity, but are not available to the entity. SSA displays our Non-Entity Assets in Chart 3a. The Non-Entity Assets are composed of: (1) SSI Federal and State benefit overpayments and underpayments classified as SSI Accounts Receivable, Net; (2) fees collected to administer Title VIII State Supplementation; and (3) certain miscellaneous receipts that have been invested in OASI.



Chart 3a - Non-Entity Assets as of September 30: (Dollars in Millions)

	I	Non- Entity Assets	-agency ination	Net ssets
Intragovernmental:				
Title VIII State Supp Fees	\$	3	\$ 0	\$ 3
With the Public:				
SSI Fed/State Accounts Receivable, Net		5,142	(825)	4,317
Total	\$	5,145	\$ (825)	\$ 4,320

		2023						
	E	Non- ntity ssets		-agency ination		Net ssets		
Intragovernmental:								
Title VIII State Supp Fees	\$	3	\$	0	\$	3		
OASI Miscellaneous Receipts		86		0		86		
Total Intragovernmental		89		0		89		
With the Public:								
SSI Fed/State Accounts Receivable, Net		4,738		(549)		4,189		
Total	\$	4,827	\$	(549)	\$	4,278		

SSA has reduced the SSI Accounts Receivable, Net, by intra-agency eliminations (see discussion in Note 6, Accounts Receivable, Net). SSI accounts receivable is recognized as a non-entity asset. Public Law 101-517, Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Act, 1991, requires that collections from repayment of SSI Federal benefit overpayments be deposited in Treasury's General Fund. These funds, upon deposit, are assets of Treasury's General Fund, and will not be used by SSA as an SSI budgetary resource to pay SSI benefits or administrative costs. Prior to their collection, these SSI Federal benefit overpayments are recorded as SSI Accounts Receivable from the beneficiaries. SSA recognizes this receivable due from the beneficiary as a non-entity asset since the amount owed is due to Treasury's General Fund. When a beneficiary does not receive a full SSI State Supplemental benefit, SSA establishes an underpayment receivable. This receivable reflects the reimbursement due to SSA from the States to cover the unpaid benefit. SSA recognizes this receivable due from the States as a non-entity asset since the amount owed is due to the beneficiary.

SSA collects fees for administering Title VIII Supplementation benefit payments on behalf of the State of California. These funds, upon deposit, are assets of Treasury's General Fund and are a non-entity asset. Amounts collected during the fiscal year are classified as exchange revenue and are included in the Fund Balance with Treasury as of September 30, 2024 and 2023.



Historically, we have deposited certain miscellaneous receipts into OASI. These receipts included refunds related to cancelled LAE appropriations and interest and penalties associated with LAE administrative debt. Since OASI is a funding source for our LAE account, we have always applied these collections to OASI. However, in researching this activity, we have determined that some of these collections belong to the General Fund of the Treasury. Therefore, we recorded an estimated liability to the General Fund in FY 2023 for these collections, including collections from prior years and for potential related interest earned on these collections while deposited in OASI, in case interest was due. In FY 2024, based on our research of prior collections, SSA moved \$29 million to the General Fund for amounts collected and previously misapplied to OASI to date and removed the associated payable previously recorded from OASI to the General Fund as of September 30, 2024. We also removed \$37 million in OASI payables as of September 30, 2024, as it was determined the related collections belonged in OASI and therefore were not transferred to the General Fund. In addition, this year, we changed our policy to record these miscellaneous receipts directly to the General Fund miscellaneous receipts account. As of September 30, 2024, Treasury's General Fund has fully captured these assets, removing them from SSA's records for FY 2024. In addition, through our research, we were unable to determine statutory authority to pay interest on these collections originally applied to OASI; therefore, we removed the \$20 million in interest payable originally estimated from OASI as of September 30, 2024.

Chart 3b provides a breakout between Non-Entity and Entity assets.

Chart 3b - Non-Entity/Entity Asset Breakdown as of September 30: (Dollars in Millions)

	2024	2023
Non-Entity Assets	\$ 4,320	\$ 4,278
Entity Assets	 2,796,490	2,852,078
Total Assets	\$ 2,800,810	\$ 2,856,356

## 4. Fund Balance with Treasury

The Fund Balance with Treasury, shown on the Consolidated Balance Sheets, represents the total of all of SSA's undisbursed account balances with Treasury. Fund Balance with Treasury is an asset to SSA, but not to the Government as a whole, because SSA's asset is offset by a liability of the General Fund. When disbursements are made, Treasury finances those disbursements in the same way it finances all other disbursements, which is to borrow from the public if there is a budget deficit (and to use current receipts if there is a budget surplus). Chart 4, Status of Fund Balances, presents SSA's Fund Balance with Treasury through the status of budgetary resources. The amounts in Chart 4, Status of Funds Unobligated (Prior Year Budget Authority, Available, Unavailable) and Obligated Balance Not Yet Disbursed represent budgetary authority for SSI and Other program general fund budgetary sources. OASI, DI, and LAE Trust Fund budgetary accounts are not used in Chart 4 since OASI and DI Trust Fund cash balances are held in investments until needed and do not directly correspond with the budgetary lines shown in the chart. Therefore, amounts in Chart 4 will not match corresponding activity on the Combined Statements of Budgetary Resources.



Chart 4 - Status of Fund Balances as of September 30: (Dollars in Millions)

	2024	2023
Unobligated Balance		
Prior Year Budget Authority	\$ 276	\$ 0
Available	1,712	3,472
Unavailable	27	402
Obligated Balance Not Yet Disbursed	4,659	3,573
OASI, DI, and LAE	260	136
Non-Budgetary Fund Balance with Treasury	56	42
Total Status of Fund Balances	\$ 6,990	\$ 7,625

The Unobligated Balance, Available in Chart 4 contains Category C funding which is an amount apportioned by OMB, for multi-year or no-year accounts, that is available for use in a future fiscal year. SSA Category C funding is \$363 and \$86 million as of September 30, 2024 and 2023. These funds are related to the SSI State Supplemental advances for the October 1<sup>st</sup> benefit payments, SSI Beneficiary Services, and SSI Research & Demonstration activity.

The fund balance reported in Chart 4 for the total OASI, DI, and LAE Trust Funds as of September 30, 2024 and 2023 can be positive or negative as the result of the policy to protect the OASI and DI Trust Fund investments by not liquidating the investments until the cash is needed. Transfers between the OASI and DI Trust Funds and Treasury are managed to favor the financial position of the OASI and DI Trust Funds. Therefore, investments held by the OASI and DI Trust Funds are liquidated only as needed by Treasury to cover benefit and administrative payments. To maintain consistency with the amounts reported by Treasury for OASI and DI, SSA does not reclassify a negative balance as a liability on the Consolidated Balance Sheets.

#### 5. Investments

The cash receipts collected from the public for the OASI and DI Trust Funds are invested in interest-bearing securities backed by the full faith and credit of the Federal Government, generally U.S. par-value Treasury special securities. The Secretary of the Treasury directly issues Treasury special securities to the OASI and DI Trust Funds. The securities are non-negotiable and non-transferable in the secondary market. Par-value Treasury special securities are issued with a stated rate of interest applied to its par amount and are purchased and redeemed at par plus accrued interest at or before maturity. Therefore, there are no premiums or discounts associated with the redemption of these securities.

SSA displays investments in Special-Issue U.S. Treasury Securities, and the corresponding interest receivable, reported as Intragovernmental Investments on the Consolidated Balance Sheets, in Chart 5. The \$55,449 million decrease in Total Investments from FY 2023 to FY 2024 is due to a reduction in OASI investment balances, as the program had to redeem additional investments during the fiscal year to cover outlays that exceeded receipts.



				/					
		2024		2023					
	Special Issue	Interest	Total	Special Issue	Interest	Total			
	Securities	Receivable	Investments	Securities	Receivable	Investments			
OASI	\$ 2,582,205	\$ 15,492	\$ 2,597,697	\$ 2,673,749	\$ 14,707	\$ 2,688,456			
DI	177,774	1,402	179,176	142,906	960	143,866			
Total	\$ 2,759,979	\$ 16,894	\$ 2,776,873	\$ 2,816,655	\$ 15,667	\$ 2,832,322			

Chart 5 - Investments as of September 30: (Dollars in Millions)

The interest rates on these investments range from 0.750 to 4.625 percent. The accrued interest is paid on June 30, December 31, and at maturity or redemption. Investments held for the OASI and DI Trust Funds mature at various dates ranging from the year 2025 to the year 2039.

Treasury special securities are an asset to the OASI and DI Trust Funds and a liability to the Treasury. Because the OASI and DI Trust Funds and the Treasury are both part of the Government, these assets and liabilities offset each other for consolidation purposes in the U.S. government-wide financial statements. For this reason, they do not represent a net asset or a net liability in the U.S. government-wide financial statements.

The Treasury does not set aside financial assets to cover its liabilities associated with the OASI and DI Trust Funds. Treasury uses the cash received from the OASI and DI Trust Funds for investment in these securities for general Government purposes. Treasury special securities provide the OASI and DI Trust Funds with authority to draw upon the Treasury to make future benefit payments or other expenditures. When the OASI and DI Trust Funds require redemption of these securities to make expenditures, the Government finances those expenditures out of accumulated cash balances by raising taxes or other receipts, by borrowing from the public or repaying less debt, or by curtailing other expenditures. This is the same way that the Government finances all other expenditures.

## 6. Accounts Receivable, Net

#### Intragovernmental

Intragovernmental Accounts Receivable, Net, reported on the Consolidated Balance Sheets in the amounts of \$1,709 and \$1,955 million as of September 30, 2024 and 2023 primarily represents amounts to be paid from the HI/SMI Trust Funds to the LAE Appropriation. SSA reduced the gross accounts receivable by \$2,957 and \$3,129 million as of September 30, 2024 and 2023 as an intra-agency elimination. This elimination is primarily to offset SSA's LAE receivable to be paid from the appropriate funds with corresponding payables set up for anticipated LAE disbursements. Intragovernmental Accounts Receivable, Net also includes amounts related to the Section 4003 of the CARES Act, Emergency Relief and Taxpayer Protection, which allows Treasury to make loans, loan guarantees, and other investments to eligible businesses, States, and municipalities impacted by the COVID-19 pandemic. This legislation designates the OASI Trust Fund as the recipient of any interest and other proceeds associated with the loans, loan guarantees, and other investments after repayments of any amounts provided are made to Treasury. We have recorded \$858 and \$1,081 million as of September 30, 2024 and 2023 in



Intragovernmental Accounts Receivable, Net for this activity based on Treasury's estimate of their liability owed to OASI.

SSA does not apply an allowance for doubtful accounts to determine the net value of Intragovernmental Accounts Receivable. According to SFFAS No. 1, *Accounting for Selected Assets and Liabilities*, an allowance for estimated uncollectible amounts should be recognized to reduce the gross amount of receivables to its net realizable value; however, intragovernmental receivables are estimated to be 100 percent collectible based on individual account and program analysis.

#### With the Public

Accounts Receivable, Net, reported on the Consolidated Balance Sheets is shown by SSA major program in Chart 6a. Amounts in the OASI and DI programs consist mainly of monies due to SSA from individuals who received benefits in excess of their entitlement. The amount of SSI Accounts Receivable represents Federal and State activity. The SSI Federal and State portions consist of overpayments due from SSI recipients who are no longer eligible to receive benefit payments or received benefits in excess of their eligibility. Additionally, the SSI State portion consists of amounts due from the States to cover underpayments due to the SSI recipients. Refer to Note 3, Non-Entity Assets, for a discussion of the SSI Federal and State overpayments and underpayments. Section 215 of the Economic Growth, Regulatory Relief, and Consumer Protection Act (Banking Bill) requires SSA to provide a "permitted entity" a confirmation (or non-confirmation) of fraud protection data (i.e., Social Security number verification) based on the number holder's written consent, including by electronic signature. The Banking Bill requires SSA to fully recover all costs from the users of the verification process by way of advances, reimbursements, user fees, or other recoveries as determined by the Commissioner. To comply with the Banking Bill, SSA used its LAE account to cover non-mission costs with the expectation that these costs will be fully recovered from the users of the verification process as required by law. To account for these costs SSA has recorded a non-budgetary accounts receivable of \$28 and \$36 million as of September 30, 2024 and 2023, which is included in the LAE Gross and Net Receivable amounts in Chart 6a. Since the agency expects to fully recover these costs, SSA has not applied an allowance for doubtful accounts against this accounts receivable.



Chart 6a - Accounts Receivable with the Public by Major Program as of September 30:

(Dollars in Millions)

				2024						2023		
			All	lowance	2				Allowance			
				for	r					for		
		Gross	$\mathbf{D}$	oubtful		Net		Gross	$\mathbf{D}$	oubtful	1	Net
	Rec	eivable	vable Accounts Rece		eivable	Receivable		Accounts		Receivable		
OASI	\$	4,262	\$	(1,470)	\$	2,792	\$	3,501	\$	(1,197)	\$	2,304
DI		6,351		(3,493)		2,858		5,989		(3,174)		2,815
SSI <sup>1</sup>		13,739		(8,597)		5,142		13,626		(8,888)		4,738
LAE		29		0		29		38		0		38
Subtotal		24,381		(13,560)		10,821		23,154		(13,259)		9,895
Less: Eliminations <sup>2</sup>		(829)		0		(829)		(553)		0		(553)
Total	\$	23,552	\$	(13,560)	\$	9,992	\$	22,601	\$	(13,259)	\$	9,342

#### Notes:

- 1. See discussion in Note 3, Non-Entity Assets
- 2. Intra-Agency Eliminations

Chart 6a shows that in FY 2024 and FY 2023, SSA reduced gross accounts receivable by \$829 and \$553 million as an intra-agency elimination. This intra-agency activity results primarily from the Windfall Offset and KZ Diary activity. Windfall Offset is the amount of SSI that would not have been paid if retroactive OASI and DI benefits had been paid timely to eligible beneficiaries. The KZ Diary process identifies SSI recipients eligible for prior entitlement of OASI and DI benefits and determines SSA's liability for retroactive benefits owed to beneficiaries. For each activity, SSA recognizes a receivable in the SSI program with offsetting payables for both the OASI and DI programs.

SSA has an automated process to evaluate programmatic debt and write-off certain delinquent debts deemed uncollectible. While this debt is being written-off, it remains available for future collection, which SSA can pursue if the debtor becomes entitled to OASDI or SSI benefits. At that point, we would re-establish the accounts receivable, and pursue collections. In addition, if eligible, we will refer these delinquent debts to the Treasury Offset Program for external collection action. We did not refer any delinquent debts to the Treasury Offset Program during FY 2024.

As part of our Allowance for Doubtful Accounts methodology, SSA allows all delinquent debt two years and older as we estimate this debt is uncollectible based on the age of the debt. For our remaining debt, SSA annually recalculates a ratio of allowance for doubtful accounts on programmatic accounts receivable with the public. We apply a moving five-year average of uncollectible receivable ratios, based on comparing each program's collections to new debt while considering turnover rates, against outstanding receivables that are not delinquent two years and older. We add this calculated uncollectible ratio-based value to the allowed delinquent debt two years and older value to compute the total amount of allowance for doubtful accounts.



#### 2049 and 2073 System Limitation

A design limitation in SSA's Title II system, which is used to support debt management and the reporting of accounts receivable, prevents us from capturing and tracking long-term withholding agreements for debts owed by the public scheduled for collection beyond certain dates. Current policy allows for repayment periods based on the ability of beneficiaries to repay on a periodic basis. This allows for the establishment of payment terms, which may exceed the expected life span of the beneficiary.

When the projected collection extends beyond a certain date, we perform a manual action to establish withholdings through that date, causing the system to delete the remaining debts owed by the public balance from the record after that date. Until June 2024, this date was December 31, 2049, due to the system limitation. However, in June 2024, systematic updates were made allowing for an extension of this date to October 14, 2073. Therefore, new debts established after this systematic change will be limited by the 2073 date instead of the previous 2049 date. Current policy requires us to post a manual overpayment diary to control for follow-up of the remaining balances. However, because our records do not reflect the post 2049 and 2073 balances, subsequent correspondence to the debtor presents only the pre-2049 or pre-2073 balances of the debts owed by the public established for withholding.

We do not include these balances in the Chart 6a gross receivable amounts as they are not material to the consolidated financial statements. We estimate that the total gross value of the post year 2049 amount not captured in our gross receivables, is approximately \$793 and \$761 million as of September 30, 2024 and 2023. We estimate that the total gross value of the post year 2073 amount not captured in our gross receivables, is approximately \$9 million as of September 30, 2024.

## 7. Property, Plant, and Equipment, Net

Property, Plant, and Equipment, Net, as reported on the Consolidated Balance Sheets, is reflected by major class in Chart 7a.



Chart 7a - Property, Plant, and Equipment as of September 30: (Dollars in Millions)

			2024			2023					
	Accumulated Net Book			Accumulated				N	let Book		
Major Classes:	Cost	De	preciation	7	Value	C	Cost	ost Depreciation		Value	
Buildings and Other Structures	\$ 47	\$	(24)	\$	23	\$	47	\$	(23)	\$	24
Equipment (incl. ADP Hardware)	1,909		(1,573)		336		1,803		(1,416)		387
Internal Use Software	11,580		(7,532)		4,048	1	0,662		(6,934)		3,728
Leasehold Improvements	1,842		(1,330)		512		1,769		(1,154)		615
Deferred Charges <sup>1</sup>	 1,074		(829)		245		1,066		(824)		242
Total	\$ 16,452	\$	(11,288)	\$	5,164	\$ 1	5,347	\$	(10,351)	\$	4,996

	Estimated Useful		
Major Classes:	Life	Method of Depreciation	Capitalization Threshold
Buildings and Other Structures	50 years	Straight Line	\$0
Equipment (incl. ADP Hardware)	5 years	Straight Line	\$100 thousand
Internal Use Software	5-10 years	Straight Line	\$0-100 thousand
Leasehold Improvements	5-10 years	Straight Line	\$1 million
Deferred Charges <sup>1</sup>	12 years	Straight Line	\$0-100 thousand

Note:

Chart 7b - Reconciliation of Property, Plant, and Equipment, Net as of September 30:

(Dollars in Millions)

	 2024	2023
Balance beginning of year	\$ 4,996	\$ 4,830
Capitalized acquisitions	1,131	1,183
Depreciation expense	(963)	(1,017)
Balance at end of year	\$ 5,164	\$ 4,996

## 8. Advances and Prepayments

#### **Intragovernmental Advances and Prepayments**

Intragovernmental Advances and Prepayments amounts include advances provided to Federal agencies for goods and services that will be furnished to SSA. Intragovernmental Advances and Prepayments are \$82 and \$116 million as of September 30, 2024 and 2023.

#### 9. Liabilities

Liabilities of Federal agencies are classified as liabilities Covered by, Not Covered by, or Not Requiring budgetary resources and are recognized when incurred. Charts 9a and 9b disclose SSA's liabilities Covered by budgetary resources, Not Covered by budgetary resources, and Not Requiring budgetary resources. Liabilities Covered by budgetary resources use available budget authority when SSA incurs the liabilities. Liabilities Not Covered by budgetary resources do not use available budget authority in the current period; these liabilities will be funded in future

<sup>1.</sup> Deferred Charges include fixtures (no threshold) and telephone replacement/upgrade projects (\$100 thousand).



periods. Liabilities Not Requiring budgetary resources represent cash or receivables due to the General Fund and States, which do not require budgetary authority.

Chart 9a - Liabilities as of September 30: (Dollars in Millions)

				202	24				
			N	lot	1	Not			
	Cove	ered	Co	vered	Red	uiring		Total	
Intragovernmental Liabilities:									
Accounts Payable	\$	5,672	\$	0	\$	0	\$	5,672	
Other Liabilities		47		51		4,851		4,949	
Total Intragovernmental Liabilities		5,719		51		4,851		10,621	
Liabilities with the Public									
Accounts Payable		157		128		166		451	
Federal Employee Salary, Leave, and Benefits Payable		150		425		0		575	
Pension, Post-Employment, and Veterans Benefits Payable		0		263		0		263	
Benefits Due and Payable	15	4,612		3,667		0		158,279	
Advances from Others and Deferred Revenue		289		0		0		289	
Other Liabilities		0		0		39		39	
Total Liabilities with the Public	15	5,208		4,483		205		159,896	
Total Liabilities	\$ 16	0,927	\$	4,534	\$	5,056	\$	170,517	

## Chart 9b - Liabilities as of September 30: (Dollars in Millions)

				202	23		
			N	lot	N	lot	
	Co	vered	Co	vered	Req	uiring	Total
Intragovernmental Liabilities:							
Accounts Payable	\$	5,643	\$	0	\$	0	\$ 5,643
Advances from Others and Deferred Revenue		1		0		0	1
Other Liabilities		40		48		4,589	4,677
Total Intragovernmental Liabilities		5,684		48		4,589	10,321
Liabilities with the Public							
Accounts Payable		97		66		172	335
Federal Employee Salary, Leave, and Benefits Payable		117		407		0	524
Pension, Post-Employment, and Veterans Benefits Payable		0		262		0	262
Benefits Due and Payable		142,385		3,135		0	145,520
Advances from Others and Deferred Revenue		10		0		0	10
Other Liabilities		0		0		19	19
Total Liabilities with the Public	-	142,609		3,870		191	 146,670
Total Liabilities	\$ 1	148,293	\$	3,918	\$	4,780	\$ 156,991



#### **Intragovernmental Liabilities**

#### **Accounts Payable**

Intragovernmental Accounts Payable Covered by budgetary resources primarily includes an accrued liability for amounts due to the Railroad Retirement Board for the annual interchange from the OASI and DI Trust Funds. This annual interchange is required to place the OASI and DI Trust Funds in the same position they would have been if SSA had covered railroad employment. The *Railroad Retirement Act of 1974* requires the transfer, including interest accrued from the end of the preceding fiscal year, to be made in June. SSA's Railroad Retirement Interchange liability is \$5,662 and \$5,621 as of September 30, 2024 and 2023.

#### Other Liabilities

Intragovernmental Other Liabilities include amounts Covered by budgetary resources for payroll taxes. Intragovernmental Other Liabilities Covered, shown in Charts 9a and 9b, are current liabilities. Intragovernmental Other Liabilities Not Covered by budgetary resources includes amounts for Federal Employees' Compensation Act (FECA), administered by the Department of Labor (DOL). FECA provides income and medical cost protection to covered Federal civilian employees injured on the job, employees who have incurred a work-related injury or occupational disease, and beneficiaries of employees whose death is attributable to a job-related injury or occupational disease. For payment purposes, claims incurred for benefits for SSA employees under FECA are divided into current and non-current portions. The current portion represents SSA's accrued liability due to the DOL's FECA Special Benefits Fund for payments made on SSA's behalf. The funding for the liability will be made from a future appropriation. SSA's current portions of FECA liability are \$51 and \$48 million as of September 30, 2024 and 2023. Intragovernmental Other Liabilities Not Requiring budgetary resources includes amounts due to Treasury's General Fund, which primarily consists of a payable for SSI Federal benefit overpayments. SSA records a payable equal to the SSI Federal benefit overpayments receivable when the agency identifies overpayments. Refer to Note 3, Non-Entity Assets, for additional information on the SSI receivables established for the repayment of SSI benefit overpayments. Intragovernmental Other Liabilities Not Requiring budgetary resources are current and noncurrent depending on when the benefit overpayment collections are received. Chart 9c displays a breakout of Intragovernmental Other Liabilities as of September 30, 2024 and 2023.

Chart 9c - Intragovernmental Other Liabilities as of September 30: (Dollars in Millions)

	2	2024	2	2023
Employer Contributions and Payroll Taxes Payable	\$	46	\$	38
Unemployment Compensation Liability		1		1
Unfunded FECA Liability		51		48
Liability to the General Fund for Non-Entity Assets		4,851		4,589
Other Liabilities w/o related budgetary obligations		0		1
Total Other Liabilities	\$	4,949	\$	4,677



#### **Liabilities with the Public**

#### **Accounts Payable**

Accounts Payable Not Requiring budgetary resources consists of SSI State Supplemental overpayments due to States. States are entitled to any overpayment that SSA expects to collect because the States fund the actual payments made to the beneficiaries. Accounts Payable Not Covered by budgetary resources consist of SSI State Supplemental underpayments due to the SSI recipients. These amounts are set up as an accounts payable until payment is made.

#### Federal Employee Salary, Leave, and Benefits Payable

Federal Employee Salary, Leave, and Benefits Payable includes liabilities Covered and Not Covered by budgetary resources. Federal Employee Salary, Leave, and Benefits Payable Covered by budgetary resources is primarily comprised of accrued payroll. Federal Employee Salary, Leave, and Benefits Payable Not Covered by budgetary resources includes amounts for leave earned but not taken. Leave earned but not taken of \$425 and \$407 million as of September 30, 2024 and 2023 represents annual and compensatory leave earned by SSA employees but not used as of the reporting date.

#### Pension, Post-Employment, and Veterans Benefits Payable

Pension, Post-Employment, and Veterans Benefits Payable Not Covered by budgetary resources includes the non-current portion of FECA, which is an actuarial liability. The non-current FECA portion of \$263 and \$262 million as of September 30, 2024 and 2023 represents the expected liability from FECA claims for the next 23-year period. DOL calculated this actuarial liability using historical payment data to project future costs.

#### **Benefits Due and Payable**

Benefits Due and Payable are amounts owed to program recipients that have not yet been paid as of the balance sheet date. Chart 9d shows the amounts for SSA's major programs as of September 30, 2024 and 2023. These amounts include an estimate for unadjudicated cases that will be payable in the future. Except for the SSI program, budgetary resources cover the unadjudicated cases. The increase in Total Benefits Due and Payable from FY 2023 to FY 2024 is primarily due to an increase in OASI beneficiaries, as well as the 3.2 percent Cost-of-Living Adjustment beneficiaries received in 2024.

Chart 9d - Benefits Due and Payable as of September 30: (Dollars in Millions)

	2024	2023
OASI	\$ 119,137	\$ 111,018
DI	33,075	29,841
SSI	6,896	5,214
Subtotal	159,108	146,073
Less: Intra-agency eliminations	(829)	(553)
Total Benefits Due and Payable	\$ 158,279	\$ 145,520



Chart 9d also shows that as of FY 2024 and FY 2023, SSA reduced gross Benefits Due and Payable by \$829 and \$553 million as an intra-agency elimination. This intra-agency activity results primarily from the Windfall Offset and KZ Diary activity. Refer to Note 6, Accounts Receivable, Net.

#### **Advances from Others and Deferred Revenue**

SSA's Advances from Others and Deferred Revenue Covered by budgetary resources is primarily comprised of SSI State Supplemental amounts collected in advance of future SSI benefit payments made by SSA on the State's behalf.

#### Other Liabilities

SSA's Other Liabilities consists of liabilities Not Requiring budgetary resources for unapplied deposit funds. Other Liabilities are current in nature with the exception of \$18 million of Not Requiring unapplied deposit funds as of September 30, 2024 and 2023. Chart 9e displays a breakout of Other Liabilities with the Public as of September 30, 2024 and 2023.

Chart 9e - Other Liabilities as of September 30: (Dollars in Millions)

	2024	4	2023	3
Other Liabilities w/o related budgetary obligations	\$	39	\$	19
Total Other Liabilities	\$	39	\$	19

#### **Intragovernmental Leases**

SSA has Occupancy Agreements (OA) with GSA for each space that we occupy. These real property OAs represent our only significant leasing arrangements. The OA is a complete, concise statement of the business terms governing the tenancy relationship between SSA and GSA. The OA is not a lease, but rather a formal agreement between the signing parties. For accounting purposes, these OAs are treated as lease activity. GSA charges rental rates for space that approximates commercial rental rates for similar properties. The terms of the OAs vary according to whether the Federal Government directly owns the underlying assets or if GSA rents the underlying asset from third party commercial property owners, though each OA may have slightly different terms. SSA executes cancellable OAs for Federal leased space and noncancellable OAs for all other leased space with GSA and currently has 1,697 OAs for occupied real property. For non-cancellable OAs, SSA is financially responsible for rental payments on vacated space until the expiration of the OA or when the occupancy by a replacement tenant covers the total rent obligation. OAs do not include renewal options that may be in the lease, as GSA makes a determination as to whether such options are fair and reasonable relative to the market when the option matures. Chart 9f shows the future estimated rental payments required under OAs that have initial or remaining non-cancellable terms in excess of one year. SSA does not include the amounts reported in our financial statements. SSA expenses OAs as incurred and does not record liabilities for future years' costs.



Chart 9f - Future Non-Cancellable Real Property Operating Lease/Occupancy
Agreement Commitments as of September 30:

(Dollars in Millions)

Fiscal Year <sup>1</sup>	GSA O	As
2025	\$	144
2026		122
2027		113
2028		95
2029		77
2030 and Thereafter (In total)		348
Total Future Lease Payments	\$	899

Note:

#### **Contingent Liabilities**

SSA's Contingent Liabilities include pending claims with estimated potential losses that are deemed reasonably possible of having an adverse outcome. According to SFFAS 5, *Accounting for Liabilities of the Federal Government*, for legal contingencies deemed reasonably possible of having an adverse outcome, no liability is recognized; however, disclosure of the contingency is required. See disclosures of Contingent Liabilities described below:

A putative class action lawsuit contests SSA's method of calculating benefits under the
family maximum provision for auxiliary children of retired workers whose benefits are
reduced because they elected to retire before attaining full retirement age. Due to the
uncertainty regarding the Court's ruling on the agency's motion to dismiss, and in
advance of pending direction from the Court regarding the membership of the putative
class, the agency is unable to provide an estimate of the contingent liability at this time.

#### 10. Funds from Dedicated Collections

The OASI and DI Trust Funds, Taxation on Social Security Benefits, and SSI State Administrative Fees are classified as funds from dedicated collections. These funds obtain revenues primarily through non-Federal receipts, such as Social Security payroll taxes and, to a lesser extent, offsetting collections.

#### **OASI** and **DI** Trust Funds

The OASI Trust Fund provides retirement and survivors benefits to qualified workers and their families. The DI Trust Fund provides disability benefits to individuals who cannot work because they have a medical condition expected to last one year or result in death.

Payroll and self-employment taxes primarily fund the OASI and DI Trust Funds. Interest earnings on Treasury securities, Federal agencies' payments for the Social Security benefits earned by military and Federal civilian employees, and Treasury payments for a portion of income taxes paid on Social Security benefits provide additional income to the OASI and DI Trust Funds. The law establishing the OASI and DI Trust Funds is set forth in 42 U.S.C. § 401.

<sup>1.</sup> Lease terms expire for our OAs between 2024 and 2043.



Refer to Note 13, Tax Revenues, for a discussion on employment taxes credited to the OASI and DI Trust Funds, and Note 5, Investments, for a discussion on interest.

Funds not withdrawn for current expenses (benefits, the financial interchange with the Railroad Retirement program, and administrative expenses) are invested in interest-bearing Federal securities, as required by law. See Note 5, Investments, for a discussion on Treasury securities.

#### **Taxation on Social Security Benefits**

Taxation on Social Security Benefits is also classified as funds from dedicated collections. The *Social Security Amendments of 1983* (Public Law 98-21) provides that the OASI and DI Trust Funds receive income related to Federal income taxation of benefits. The taxes are collected as Federal income taxes, and a subsequent payment is then made to the OASI and DI Trust Funds from the General Fund of the Treasury. These collections are warranted from the General Fund and transferred to the OASI and DI Trust Funds via an intragovernmental transfer. These transfers are to be reserved for specific purposes in the future. Thus, Taxation on Social Security Benefits is considered dedicated collections.

#### **SSI State Administrative Fees**

Administrative Fees collected from States are also classified as funds from dedicated collections. Section 42 U.S.C. 1616 authorizes the Commissioner of Social Security to assess each State an administrative fee in an amount equal to the number of Supplemental payments made by SSA on behalf of the State for any month in a fiscal year, multiplied by the applicable rate for the fiscal year. See Note 12, Exchange Revenues, for a discussion of SSI State Administrative Fees.

See Charts 10a and 10b for balances of funds from dedicated collections as reported in the Consolidated Financial Statements for the years ended September 30, 2024 and 2023. The Other Dedicated Funds column in Charts 10a and 10b consist of Taxation on Social Security Benefits and SSI State Administrative Fees activity.



# Chart 10a - Funds from Dedicated Collections as of September 30: Consolidating Schedule (Dollars in Millions)

	-					20	024					
	Т	OASI Trust Fund	DI Trust Fund		Other Dedicated Funds		Total Funds from Dedicated Collections (Combined)		Eliminations Between Dedicated Collections		fron C	otal Funds n Dedicated ollections onsolidated)
Balance Sheet												
Assets												
Intragovernmental Assets:												
Fund Balance with Treasury	\$	110	\$	84	\$	15	\$	209	\$	0	\$	209
Investments		2,597,697		179,176		0		2,776,873		0		2,776,873
Accounts Receivable, Net		859		16		0		875		0		875
Total Intragovernmental Assets		2,598,666		179,276		15		2,777,957		0		2,777,957
Assets with the Public:												
Accounts Receivable, Net		2,792		2,858		0		5,650		(4)		5,646
Total Assets	\$	2,601,458	\$	182,134	\$	15	\$	2,783,607	\$	(4)	\$	2,783,603
Liabilities and Net Position												
Intragovernmental Liabilities:												
Accounts Payable	\$	6,615	\$	681	\$	0	\$	7,296	\$	0	\$	7,296
Liabilities with the Public:												
Accounts Payable		0		4		0		4		0		4
Benefits Due and Payable		119,137		33,075		0		152,212		(4)		152,208
Total Liabilities with the Public		119,137		33,079		0		152,216		(4)		152,212
Total Liabilities		125,752		33,760		0		159,512		(4)		159,508
Cumulative Results of Operations		2,475,706		148,374		15		2,624,095		0		2,624,095
Total Liabilities and Net Position	\$	2,601,458	\$	182,134	\$	15	\$	2,783,607	\$	(4)	\$	2,783,603
Statement of Net Cost												
Program Costs	\$	1,301,396	\$	156,914	\$	0	\$	1,458,310	\$	0	\$	1,458,310
Operating Expenses		685		306		0		991		0		991
Less Earned Revenue		(1)		(25)		(144)		(170)		0		(170)
Net Cost of Operations	\$	1,302,080	\$	157,195	\$	(144)	\$	1,459,131	\$	0	\$	1,459,131
Statement of Changes in Net Position												, ,
Net Position Beginning of Period Non-Exchange Revenue	\$	2,574,206	\$	116,070	\$	21	\$	2,690,297	\$	0	\$	2,690,297
Tax Revenue - Intragovernmental		1,096,939		186,287		0		1,283,226		0		1,283,226
Interest Revenue - Intragovernmental		63,684		4,963		0		68,647		0		68,647
Other - With the Public		(28)		0		0		(28)		0		(28)
Total Non-Exchange Revenue		1,160,595		191,250		0		1,351,845		0		1,351,845
Net Transfers In/Out		42,899		(1,751)		(53,899)		(12,751)		0		(12,751)
Other		86		0		53,749		53,835		0		53,835
Net Cost of Operations		1,302,080		157,195		(144)		1,459,131		0		1,459,131
Net Change		(98,500)		32,304		(6)		(66,202)		0		(66,202)
Net Position End of Period	\$	2,475,706	\$	148,374	\$	15	\$	2,624,095	\$	0	\$	2,624,095
	Ψ	_, . , , , , , , , , , ,	4	1.0,571	4	13	4	_,0 1,0,0	4	<u> </u>	*	_,== 1,023



The above Chart 10a for FY 2024 includes eliminations between SSA's funds from dedicated collections, which primarily represent eliminations for activity between the OASI and DI Trust Funds. However, \$2,461 million of receivables and liabilities in the funds from dedicated collections for the year ended September 30, 2024 must be eliminated against LAE (Accounts Payable, Federal), SSI (Benefits Due and Payable and Accounts Receivables, Non-Federal), and PTF, excluding Taxation on Benefits (Accounts Receivable, Federal), which are not classified as funds from dedicated collections. Therefore, due to the separate presentation of funds from dedicated collections only in this note, SSA does not include eliminations between funds from dedicated collections and LAE, SSI, and PTF, excluding Taxation on Benefits in Chart 10a.



# Chart 10b - Funds from Dedicated Collections as of September 30: Consolidating Schedule (Dollars in Millions)

						2	2023					
				Oth on		Total Funds		Е	liminations		al Funds from	
		OASI		DI	Other Dedicated		from Dedicated Collections		Between Dedicated			Dedicated Collections
	T	rust Fund	T	rust Fund	Funds		((	Combined)	Collections			onsolidated)
Balance Sheet												
Assets												
Intragovernmental Assets:												
Fund Balance with Treasury	\$	37	\$	11	\$	21	\$	69	\$	0	\$	69
Investments		2,688,456		143,866		0		2,832,322		0		2,832,322
Accounts Receivable, Net		1,083		1		0		1,084		0		1,084
Total Intragovernmental Assets		2,689,576		143,878		21		2,833,475		0		2,833,475
Assets with the Public:												
Accounts Receivable, Net		2,304		2,815		0		5,119		(4)		5,115
Total Assets	\$	2,691,880	\$	146,693	\$	21	\$	2,838,594	\$	(4)	\$	2,838,590
Liabilities and Net Position												
Intragovernmental Liabilities:												
Accounts Payable	\$	6,569	\$	777	\$	0	\$	7,346	\$	0	\$	7,346
Other Liabilities		86		0		0		86		0		86
Total Intragovernmental Liabilities		6,655		777		0		7,432		0		7,432
Liabilities with the Public:												
Accounts Payable		1		5		0		6		0		6
Benefits Due and Payable		111,018		29,841		0		140,859		(4)		140,855
Total Liabilities with the Public		111,019		29,846		0		140,865		(4)		140,861
Total Liabilities		117,674		30,623		0		148,297		(4)		148,293
Cumulative Results of Operations		2,574,206		116,070		21		2,690,297		0		2,690,297
Total Liabilities and Net Position	\$	2,691,880	\$	146,693	\$	21	\$	2,838,594	\$	(4)	\$	2,838,590
Statement of Net Cost		2,001,000	Ψ	1.0,070	Ψ		Ψ	2,000,000	Ψ	(.)	Ψ	2,020,030
Program Costs	\$	1,204,269	\$	155,148	\$	0	\$	1,359,417	\$	0	\$	1,359,417
Operating Expenses	Ф	674	Ф	336	Ф	0	Ф	1,010	Ф	0	Ф	1,339,417
Less Earned Revenue		(1)		(21)		(152)		(174)		0		(174)
	\$	1,204,942	\$	155,463	\$	(152)	\$	1,360,253	\$	0	\$	1,360,253
Net Cost of Operations	<b></b>	1,204,942	Þ	133,403	Þ	(132)	Ф	1,300,233	Þ	0	Ф	1,300,233
Statement of Changes in Net Position												
Net Position Beginning of Period	\$	2,636,348	\$	93,293	\$	9	\$	2,729,650	\$	0	\$	2,729,650
Non-Exchange Revenue												
Tax Revenue -Intragovernmental		1,039,005		176,465		0		1,215,470		0		1,215,470
Interest Revenue - Intragovernmental		62,745		3,512		0		66,257		0		66,257
Other - With the Public		2		0		0		2		0		2
Total Non-Exchange Revenue		1,101,752		179,977		0		1,281,729		0		1,281,729
Net Transfers In/Out		41,134		(1,737)		(50,926)		(11,529)		0		(11,529)
Other		(86)		0		50,786		50,700		0		50,700
Net Cost of Operations		1,204,942		155,463		(152)		1,360,253		0		1,360,253
Net Change		(62,142)		22,777		12		(39,353)		0		(39,353)
Net Position End of Period	\$	2,574,206	\$	116,070	\$	21	\$	2,690,297	\$	0	\$	2,690,297



Chart 10b for FY 2023 includes eliminations between SSA's funds from dedicated collections, which primarily represent eliminations for activity between the OASI and DI Trust Funds. However, \$2,276 million of receivables and liabilities in the funds from dedicated collections for the year ended September 30, 2023 must be eliminated against LAE (Accounts Payable, Federal), SSI (Benefits Due and Payable and Accounts Receivables, Non-Federal), and PTF, excluding Taxation on Benefits (Accounts Receivable, Federal), which are not classified as funds from dedicated collections. Therefore, due to the separate presentation of funds from dedicated collections only in this note, SSA does not include eliminations between funds from dedicated collections and LAE, SSI, and PTF, excluding Taxation on Benefits in Chart 10b.

## 11. Operating Expenses

#### **Classification of Operating Expenses by Major Program**

Charts 11a and 11b display SSA's operating expenses for each major program. LAE SSA operating expenses recorded in Other primarily represent the HI/SMI Trust Funds' shares of SSA's operating expenses, including the Medicare Prescription Drug Program. OASI and DI Trust Fund Operations include expenses of Treasury to assist in managing the OASI and DI Trust Funds. Vocational Rehabilitation includes expenditures of State agencies for vocational rehabilitation of OASI, DI, and SSI beneficiaries.

Chart 11a - SSA's Operating Expenses by Major Program as of September 30: (Dollars in Millions)

					2024				
				OAS	SI and				
	L	<b>A</b> E		DI	Γrust	onal			
				Fι	ınd	Rehabili	tation		
	SSA	C	OIG	Operations		& Otl	her	]	Γotal
OASI	\$ 3,972	\$	56	\$	666	\$	19	\$	4,713
DI	2,832		40		112		194		3,178
SSI	5,009		0		0		245		5,254
Other	3,536		37		0	0			3,573
Total	\$ 15,349	\$	133	\$	778	\$	458	\$	16,718

The LAE amounts listed in Chart 11a above include \$719 million in Real Property Intragovernmental Lease expense.



Chart 11b - SSA's Operating Expenses by Major Program as of September 30: (Dollars in Millions)

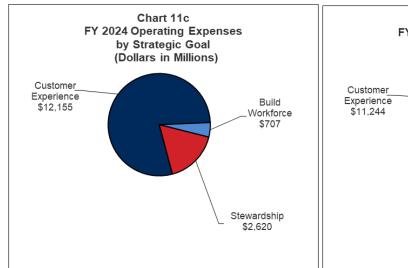
	2023								
	LAE			OASI and DI Trust		Vocati	onal		
			Fund		Rehabilitation				
	SSA	C	IG	Ope	rations	& Ot	her		Total
OASI	\$ 3,729	\$	54	\$	650	\$	24	\$	4,457
DI	2,585		38		112		224		2,959
SSI	4,769		0		0		246		5,015
Other	3,405		36		0		0		3,441
Total	\$ 14,488	\$	128	\$	762	\$	494	\$	15,872

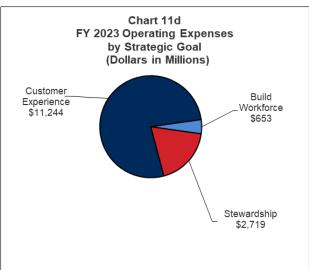
### Classification of Operating Expenses by Strategic Goal

SSA's *Annual Performance Plan* (APP) sets forth expected levels of performance the agency is committed to achieving and includes proposed levels of performance for future fiscal years. Our APP is characterized by agency-wide broad-based Strategic Goals. The three Strategic Goals are:

- Optimize the Experience of SSA Customers (Customer Experience);
- Build an Inclusive, Engaged, and Empowered Workforce (Build Workforce); and
- Ensure Stewardship of SSA Programs (Stewardship).

Charts 11c and 11d exhibit the distribution of FY 2024 and FY 2023 SSA and OIG LAE operating expenses to the three APP Strategic Goals, which agree to the agency's LAE budget appropriation.





For Charts 11c and 11d, we do not include OASI and DI Trust Fund Operations and Vocational Rehabilitation expenses (see Chart 11a) in LAE by Strategic Goal as these amounts are disbursed from the OASI and DI Trust Funds and SSI and are not directly linked to the budget authority.



## 12. Exchange Revenues

SSA recognizes revenue from exchange transactions when goods and services are provided. The goods and services provided are priced so that charges do not exceed the agency's cost. Total exchange revenue is \$327 and \$324 million for the years ended September 30, 2024 and 2023. SSA's exchange revenue primarily consists of fees collected to administer SSI State Supplementation. The fees charged to the States are \$14.78 and \$14.35, per payment, for the years ended September 30, 2024 and 2023. SSA has agreements with 20 States and the District of Columbia to administer some or all of the States' supplement to Federal SSI benefits. Additional fees are collected for handling OASI and DI Trust Fund and SSI attorney fees. Other exchange revenue consists of reimbursement for performing non-mission work for Federal and non-Federal entities. Chart 12 discloses SSA's exchange revenue by activity.

Chart 12 - Exchange Revenue as of September 30: (Dollars in Millions)

	2024	2023
SSI State Supplementation Fees	\$ 217	\$ 233
SSI Attorney Fees	8	6
DI Attorney Fees	25	21
OASI Attorney Fees	1	1
Other Exchange Revenue	76	63
Total Exchange Revenue	\$ 327	\$ 324

SSI administrative fees are split between fees that SSA can use and fees that belong to Treasury's General Fund. The General Fund's portion of these administrative fees are \$81 and \$87 million for the years ended September 30, 2024 and 2023. Of these amounts, \$73 and \$81 million were collected to administer SSI State Supplementation for the years ended September 30, 2024 and 2023. SSA maintains the remainder of the SSI administrative fees, which meet the criteria of a fund from dedicated collections, in the amounts of \$144 and \$152 million for the years ended September 30, 2024 and 2023, to defray expenses in carrying out the SSI program.

#### 13. Tax Revenues

Treasury estimates monthly employment tax revenues based on SSA's quarterly estimate of taxable earnings. Treasury uses these estimates to credit the OASI and DI Trust Funds with tax receipts received during the month. Treasury adjusts the amounts previously credited to the OASI and DI Trust Funds based on actual wage data SSA certified quarterly.

As required by current law, the OASI and DI Trust Funds are due the total amount of employment taxes payable regardless of whether they have been collected. These estimated amounts are subject to adjustments for wages that were previously unreported, employers misunderstanding the wage reporting instructions, businesses terminating operations during the year, or errors made and corrected with either the Internal Revenue Service or SSA. Revenues to the OASI and DI Trust Funds are reduced for excess employment taxes, which are refunded by offset against income taxes.



Chart 13 displays SSA's Tax Revenue, as reported on the Consolidated Statements of Changes in Net Position, by major program. The \$67,756 million increase from FY 2023 to FY 2024 is due to an increase in OASDI employment tax collections in FY 2024, as estimates and the related collections continue to increase in both programs.

Chart 13 - Tax Revenue as of September 30: (Dollars in Millions)

	2024		2023		
OASI	\$	1,096,939	\$	1,039,005	
DI		186,287		176,465	
Total Tax Revenue	\$	1,283,226	\$	1,215,470	

## 14. Imputed Financing

SSA recognizes the full cost of goods and services it receives from other entities on our Consolidated Statements of Net Cost. In some instances, goods or services provided by one Federal entity to another may not be fully reimbursed by the receiving entity. The unreimbursed portion of these costs is considered an imputed cost and must be recognized on the receiving entity's Statement of Net Cost. The funding for these imputed costs is recognized as an imputed financing source on the receiving entity's Statement of Changes in Net Position. SSA has activities with OPM and Treasury that require imputed costs and financing sources to be recognized, as well as activity with the Department of Homeland Security (DHS) that was recognized in FY 2023. While the imputed financing sources are shown on the face of the Consolidated Statements of Changes in Net Position, the imputed costs are included in the operating expense amounts reported on the Consolidated Statements of Net Cost.

OPM administers three earned benefit programs for civilian Federal employees: (1) the Retirement Program, comprised of the CSRS and the FERS; (2) the Federal Employees Health Benefits Program (FEHBP); and (3) the Federal Employee Group Life Insurance Program (FEGLI). The total service costs for SSA employee pensions, life, and health insurance are financed by contributions of SSA, participating employees, and OPM. The Consolidated Statements of Net Cost recognize post-employment benefit expenses of \$1,895 and \$1,722 million for the years ended September 30, 2024 and 2023, as a portion of operating expenses. The expense represents the current and estimated future costs of SSA and OPM for SSA employee pensions, life, and health insurance. SSA is responsible for a portion of the costs of each benefit program during the fiscal year, while OPM covers the remaining costs. SSA recognizes these costs on our financial statements as an imputed cost with a corresponding imputed financing source.

Treasury, on SSA's behalf, processes the payments for SSI benefits. While most of the administrative costs associated with processing these payments are recorded as imputed costs with an associated imputed financing source, SSA is responsible for the costs related to postage. In addition, when funds are not legally available to pay monetary awards from SSA's own appropriations, Treasury issues payments from the Judgment Fund on behalf of SSA for court judgments and Department of Justice compromise settlements of actual or imminent lawsuits against SSA. These costs are also recorded as imputed costs with a corresponding imputed financing source.



DHS provides SSA with capabilities and tools that identify cybersecurity risks as part of their Continuous Diagnostics and Mitigation (CDM) program. Specifically, DHS has provided SSA with hardware and internal use software associated with this program. SSA recognized such activity in FY 2023 but is no longer recording it in FY 2024 as it is not required and insignificant.

Chart 14 discloses SSA's imputed financing sources by activity.

Chart 14 - Imputed Financing Sources as of September 30: (Dollars in Millions)

	20	)24	2023
Employee Benefits (OPM)			
CSRS	\$	47	\$ 47
FERS		284	147
FEHBP		564	578
FEGLI		1	1
Total Employee Benefits		896	773
SSI Benefit Payments (Treasury)		17	17
Judgment Fund (Treasury)		1	1
CDM Program (DHS)		0	3
Total Imputed Financing Sources	\$	914	\$ 794

#### 15. Budgetary Resources

## Reconciliation of Unobligated Balance from Prior Year Budget Authority, Net

SSA conducted a reconciliation of prior year's unobligated balance, end of year for the year ended September 30, 2023, to the current year's unobligated balance from prior year budget authority, net for the year ended September 30, 2024. The adjustments shown in the following chart include recoveries, cancelled authority, and CAS percentage adjustments. Recoveries represent downward adjustments to prior year obligations that result in increased unobligated balances from prior year budget authority. Any expired authority remaining at the end of an appropriation's budget life (6 years) becomes cancelled and is returned to any funding sources that originally provided the authority. Each year SSA's Office of Budget determines the obligations for the Trust Funds in relation to LAE's New Budget Authority. In the following year, the CAS percentages are used to determine if the obligations established using the New Budget Authority were under or overstated and adjustments are made accordingly.

Chart 15a presents a reconciliation of prior year's unobligated balance, end of year for the year ended September 30, 2023, to the current year's unobligated balance from prior year budget authority, net for the year ended September 30, 2024.



## Chart 15a - Reconciliation of Unobligated Balance from Prior Year Budget Authority, Net as of September 30: (Dollars in Millions)

	2024
PY Unobligated balance, end of year	\$ 4,854
Recoveries	907
Cancelled Authority	(19)
CAS % Adjustments	(269)
CY Unobligated balance from PY budget authority, net	\$ 5,473

#### **Appropriations Received**

The Combined Statements of Budgetary Resources discloses Appropriations Received of \$1,587,313 and \$1,487,756 million for the years ended September 30, 2024 and 2023. Appropriations Received on the Consolidated Statements of Changes in Net Position are \$114,966 and \$115,048 million for the same years. The differences of \$1,472,347 and \$1,372,708 million primarily represent appropriated OASI and DI Trust Fund receipts. The Consolidated Statements of Changes in Net Position reflect new appropriations received during the year; however, those amounts do not include dedicated receipts in the OASI and DI Trust Funds.

Appropriations Received for PTF are recorded based on warrants received from the General Fund and presented as Other in the financial statements. These amounts are transferred to the Bureau of Fiscal Service where they are also recorded as Appropriations Received in the OASI and DI Trust Funds. Because OASI and DI Trust Fund activity is combined with Other on SSA's Combined Statements of Budgetary Resources, Appropriations Received for PTF are duplicated. This is in compliance with OMB's Circular No. A-136 to have the Combined Statements of Budgetary Resources in agreement with the required SF-133. These amounts are also included on the Consolidated Statements of Changes in Net Position for Other in Appropriations Received.

#### **Permanent Indefinite Appropriation**

SSA has three Permanent Indefinite Appropriations: OASI Trust Fund, DI Trust Fund, and Title VIII. The OASI Trust Fund provides retirement and survivors benefits to qualified workers and their families. The DI Trust Fund provides disability benefits to individuals who cannot work because they have a medical condition expected to last one year or result in death. The authority remains available as long as there are qualified beneficiaries.

The Title VIII Program was established as part of Public Law 106-169, *Foster Care Independence Act of 1999*. It provides special benefits to World War II Philippine veterans receiving SSI, who wanted to spend their remaining years outside the U.S. Prior to the passage of Public Law 106-169, the veterans' SSI benefits would terminate the month after leaving the U.S. Under the new law, these veterans receive 75 percent of their benefits. The authority remains available as long as there are qualified recipients.



#### **Legal Arrangements Affecting Use of Unobligated Balances**

During the year, the OASI and DI Trust Funds collect receipts and incur obligations. The receipts are primarily made up of tax and interest revenues. As beneficiaries pass the various entitlement tests prescribed by the *Social Security Act*, benefit payments and other outlays are obligated against the OASI and DI Trust Funds. During a given year, when receipts collected exceed the amount needed to pay benefits and other valid obligations, the excess authority becomes precluded by law from being available for obligations, as of September 30. While this amount is precluded from obligation at the end of one fiscal year, the excess receipts remain assets of the OASI and DI Trust Funds and can become available in future periods as needed.

Chart 15b provides an overview of fiscal year budgetary receipt and obligation information for the OASI and DI Trust Funds. SSA compares the current year receipts to the current year obligations incurred to determine the excess or shortfall for a fiscal year.

Chart 15b - OASI and DI Trust Fund Activities as of September 30: (Dollars in Millions)

		2024				
	OASI	DI	Total	OASI	DI	Total
Receipts	\$1,212,948	\$191,459	\$1,404,407	\$1,152,231	\$ 180,750	\$1,332,981
Less: Obligations	1,312,592	159,933	1,472,525	1,214,722	158,210	1,372,932
Excess of Receipts Over Obligations	\$ (99,644)	\$ 31,526	\$ (68,118)	\$ (62,491)	\$ 22,540	\$ (39,951)

The overall Net Position of the OASI and DI Trust Funds included in Net Position, on the Consolidated Statements of Changes in Net Position, are \$2,475,706 and \$148,374 million for the year ended September 30, 2024, compared to \$2,574,206 and \$116,070 million for the year ended September 30, 2023.

#### **Undelivered Orders at the End of the Period**

Undelivered orders consist of orders of goods and services that SSA has not actually or constructively received. The total undelivered orders contain unpaid undelivered orders and advances, with unpaid orders making up the majority of the total. Chart 15c provides the undelivered orders amount by Federal, non-Federal, paid, and unpaid.

Chart 15c - Undelivered Orders as of September 30: (Dollars in Millions)

			2024		2023							
			Non-				1	Non-				
	Fe	Federal Federal			-	Γotal	Federal		Federal		Total	
Unpaid Undelivered Orders	\$	674	\$	2,089	\$	2,763	\$	696	\$	2,238	\$	2,934
Paid Undelivered Orders		82		0		82		116		0		116
Total Undelivered Orders	\$	756	\$	2,089	\$	2,845	\$	812	\$	2,238	\$	3,050



# Explanation of Differences Between the Combined Statement of Budgetary Resources and the Budget of the U.S. Government

SSA conducted a reconciliation of budgetary resources, new obligations and upward adjustments, distributed offsetting receipts, and net outlays as presented in the Combined Statements of Budgetary Resources, to amounts included in the Budget of the U.S. Government for the year ended September 30, 2023. All differences shown in the following chart are recognized as accepted differences. Expired activity is not included in the Budget of the U.S. Government. Distributed offsetting receipts are not included in the net outlay calculation within the Budget of the U.S. Government.

Chart 15d presents a reconciliation of budgetary resources, new obligations and upward adjustments, distributed offsetting receipts, and outlays as presented in the Combined Statements of Budgetary Resources, to amounts included in the Budget of the U.S. Government for the year ended September 30, 2023.

Chart 15d - Explanation of Differences Between Combined Statement of Budgetary Resources and the Budget of the U.S. Government for FY 2023: (Dollars in Millions)

		New		
	Total	Obligations	Distributed	
	Budgetary	and Upward	Offsetting	Net
	Resources	Adjustments	Receipts	Outlays
Combined Statement of Budgetary Resources	\$1,511,696	\$ 1,506,842	\$ 53,751	\$1,416,328
Expired activity not in President's Budget	(600)	0	0	0
Offsetting Receipts activity not in President's Budget	0	0	0	53,751
Other	(1)	0	(1)	(2)
Budget of the U.S. Government	\$1,511,095	\$ 1,506,842	\$ 53,750	\$1,470,077

A reconciliation has not been conducted for the year ended September 30, 2024 since the actual budget data for FY 2024 will not be available until the President's Budget is published. Once available, the actual budget data will be located on OMB's website (unaudited).

#### 16. Reconciliation of Net Cost to Net Outlays

Chart 16 presents a reconciliation between SSA's budgetary and financial accounting. Budgetary accounting is used for planning and spending control purposes. The net outlays portion of budgetary accounting focuses on the receipt and use of cash. Financial accounting is intended to provide a picture of the Government's financial operations and financial position, so it presents information on an accrual basis. The accrual basis includes information about costs arising from the consumption of assets and the incurrence of liabilities. The net costs portion of financial accounting focuses on expenses and revenue.

The reconciliation below shows the relationship between SSA's net outlays, presented on a budgetary cash basis and derived from the Combined Statements of Budgetary Resources, and



net costs, presented on an accrual basis and derived from the Consolidated Statements of Net Cost, by identifying and explaining key items that affect one statement but not the other. Examples of this include transfers of authority, which affect net outlays but not net cost, or depreciation of capitalized assets that affect net cost, but not net outlays.

Chart 16 - Reconciliation of Net Cost to Net Outlays for the Years Ended September 30, 2024 and 2023

(Dollars in Millions)

			2024					2023	
	In	tra-	With	•		I	ntra-	With	
	gover	ımental	the Public		Total	gove	rnmental	the Public	Total
Net Cost	\$	5,372	\$ 1,525,211	\$	1,530,583	\$	5,079	\$ 1,428,260	\$ 1,433,339
Components of Net Cost That Are Not Part of Net Outlays:									
Property, plant, and equipment depreciation		0	(963)		(963)		0	(1,017)	(1,017)
Increase/(decrease) in assets:									
Accounts receivable		(15)	925		910		11	693	704
Other assets		(34)	0		(34)		(2)	0	(2)
(Increase)/decrease in liabilities:									
Accounts payable		12	(115)		(103)		1	(68)	(67)
Benefits Due and Payable		0	(13,036)		(13,036)		0	(19,352)	(19,352)
Federal Employee Salary, Leave, and Benefits Payable		0	(51)		(51)		0	(14)	(14)
Pension, Post-Employment, and Veterans Benefits Payable		0	(1)		(1)		0	6	6
Other liabilities		(358)	(278)		(636)		(518)	3	(515)
Financing sources									
Imputed Costs		(914)	0		(914)		(794)	0	(794)
Total Components of Net Cost That Are Not Part of Net Outlays	\$	(1,309)	\$ (13,519)	\$	(14,828)	\$	(1,302)	\$ (19,749)	\$ (21,051)
Components of Net Outlays That Are Not Part of Net Cost:									
Acquisition of capital assets		0	1,131		1,131		0	1,183	1,183
Financing Sources									
Transfers out(in) without reimbursement		12	0		12		(171)	0	(171)
Expenditure Transfers Collected/Disbursed		2,532	0		2,532		2,551	0	2,551
Total Components of Net Outlays That Are Not Part of Net Cost	\$	2,544	\$ 1,131	\$	3,675	\$	2,380	\$ 1,183	\$ 3,563
Miscellaneous Items									
Custodial/Non-Exchange Revenue		(74)	(53)		(127)		(34)	(90)	(124)
Non-Entity Activity		430	0		430		601	0	601
Total Other Reconciling Items		356	(53)		303		567	(90)	477
Net Outlays	\$	6,963	\$ 1,512,770	\$	1,519,733	\$	6,724	\$ 1,409,604	\$ 1,416,328

The \$13,036 million increase in Benefits Due and Payable for the year ended September 30, 2024, is primarily related to amounts owed to program recipients that have not yet been paid as of the balance sheet date. The increased Benefits Due and Payable when comparing FY 2024 to FY 2023 is due primarily to a 3.2 percent Cost of Living Adjustment beneficiaries received in 2024 and an increase in the number of OASI beneficiaries during FY 2024. The \$2,532 million in Expenditure Transfers Collected for the year ended September 30, 2024, is primarily related to disbursements from OASDI Trust Funds to cover SSA's costs of the Railroad Retirement Interchange. The disbursements are part of net outlays, but not part of net cost. Refer to Note 9, Liabilities, for additional information on the Railroad Retirement Interchange.



For FY 2023, the \$19,352 million increase in Benefits Due and Payable for the year ended September 30, 2023, is primarily related to amounts owed to program recipients that have not yet been paid as of the balance sheet date. The increased Benefits Due and Payable is due primarily to an 8.7 percent Cost of Living Adjustment beneficiaries received in 2023 and an increase in the number of OASI beneficiaries during FY 2023. The \$2,551 million in Expenditure Transfers Disbursed for the year ended September 30, 2023, is primarily related to disbursements from OASDI Trust Funds to cover SSA's costs of the Railroad Retirement Interchange. The disbursements are part of net outlays, but not part of net cost.

#### 17. Social Insurance Disclosures

#### **Statements of Social Insurance**

The Statements of Social Insurance show the present value for the 75-year projection period of the estimated future noninterest income, estimated future cost, and the excess of income over cost for both the "open group" and "closed group" of participants. The open group of participants includes all current and future participants (including those born during the projection period) who are now participating or are expected to eventually participate in the OASDI social insurance program. The closed group of participants includes only current participants (i.e., those who attain age 15 or older in the first year of the projection period). The closed group disclosure is not relevant to the financial status because the program is financed largely on a pay-as-you-go basis.

Present values are computed based on the intermediate economic and demographic assumptions described in *The 2024 Annual Report of the Board of Trustees of the Federal Old-Age and Survivors Insurance and Federal Disability Insurance Trust Funds* (2024 Trustees Report) for the 75-year projection period beginning January 1, 2024. These assumptions represent the Trustees' reasonable estimate of likely future economic and demographic conditions. Similar present values are shown in the Statements of Social Insurance based on the prior four Trustees Reports reflecting present values on January 1 of the applicable year.

Estimated future noninterest income consists of payroll taxes from employers, employees, and self-employed persons; revenue from Federal income-taxation of scheduled OASDI benefits; and miscellaneous reimbursements from the General Fund of the Treasury. It does not include interest income on reserves held in the combined OASI and DI Trust Funds, because the present value calculation discounts all cash flows at the effective yield on OASI and DI Trust Fund reserves. The estimated future cost includes benefit amounts scheduled under current law, administrative expenses, and net transfers with the Railroad Retirement program.

The present value of the estimated future excess of noninterest income over cost is shown in the Statements of Social Insurance, not only for the open group of participants, but also for the closed group of participants. The closed group of participants consists of those who have attained age 15 or older in the starting year of the projection period. This closed group is further divided into those who have attained retirement eligibility age (i.e., age 62 and over) in the starting year of the projection period and those who attained age 15 through 61 in the starting year of the projection period. The Statements of Social Insurance also present the present value



of estimated future noninterest income less estimated future cost *plus* the combined OASI and DI Trust Fund reserves at the start of the period on both an open and closed group basis.

Combined OASI and DI Trust Fund reserves represent the accumulated excess of all past income, including interest on prior combined OASI and DI Trust Fund reserves, over all past expenditures for the OASDI program. The combined OASI and DI Trust Fund reserves as of January 1, 2024 totaled \$2,788 billion and were comprised entirely of investment securities that are backed by the full faith and credit of the Federal Government.

The present value for a 75-year projection period of estimated future excess of noninterest income over cost, plus the combined OASI and DI Trust Fund reserves at the start of the period, is shown as a negative value. Its magnitude is commonly referred to as the "open group unfunded obligation" of the OASDI program over the 75-year projection period. This value is included in the applicable Trustees Report and is shown in the Report as a percentage of taxable payroll and as a percentage of gross domestic product (GDP) over the period.

Because the OASDI program lacks borrowing authority, the open group unfunded obligation represents the amount of benefits scheduled in the law that would not be payable in the years after the reserves in the combined OASI and DI Trust Funds become depleted. Thus, if the reserves in the combined OASI and DI Trust Funds become depleted, the amount of money available to pay benefits and other expenses would be limited to continuing noninterest income. Therefore, barring legislative action, this unfunded obligation represents a financial shortfall that would be accommodated by either paying benefits that are less than the amount scheduled or by delaying the payment of scheduled benefits.

#### **Assumptions Used for the Statements of Social Insurance**

The present values used in this presentation for the current year (2024) are based on the full amounts of estimated noninterest income and the cost of providing benefits at the levels scheduled under current law, even after the OASI and DI Trust Fund reserves are depleted. Estimates are also based on various economic and demographic assumptions, including those in the following chart:



#### Chart 17a: Significant Assumptions and Summary Measures Used for the Statement of Social Insurance 2024

			Expec	od Life tancy At rth <sup>3</sup>		Annual Percentage Change In:						
	TFR <sup>1</sup>	Age-Sex- Adjusted Death Rate <sup>2</sup> (per 100,000)	Male	Female	Net Annual Immigration (persons per year) <sup>4</sup>	Average Annual Wage in Covered Employment (nominal) <sup>5</sup>	Average Annual Wage in Covered Employment (real) <sup>5</sup>	CPI <sup>6</sup>	Total Employment <sup>7</sup>	Real GDP <sup>8</sup>	Average Annual Interest Rate <sup>9</sup>	
2024	1.67	784.1	76.4	81.3	1,809,000	3.78	0.99	2.76	0.5	1.7	4.6%	
2030	1.83	735.3	77.2	82.0	1,349,000	4.33	1.89	2.40	0.4	2.0	4.0%	
2040	1.90	676.9	78.3	83.0	1,293,000	3.64	1.21	2.40	0.3	1.9	4.7%	
2050	1.90	624.6	79.3	83.8	1,260,000	3.51	1.09	2.40	0.4	1.9	4.7%	
2060	1.90	578.2	80.3	84.6	1,244,000	3.57	1.14	2.40	0.3	1.9	4.7%	
2070	1.90	537.2	81.3	85.4	1,230,000	3.57	1.14	2.40	0.2	1.8	4.7%	
2080	1.90	500.6	82.1	86.1	1,221,000	3.55	1.13	2.40	0.3	1.9	4.7%	
2090	1.90	468.1	83.0	86.8	1,216,000	3.56	1.13	2.40	0.4	2.0	4.7%	
210010	1.90	438.9	83.7	87.4	1,214,000	3.54	1.12	2.40	0.3	1.9	4.7%	

#### Notes:

- 1. The total fertility rate (TFR) for any year is the average number of children that would be born to a woman if she were to experience, at each age of her life, the birth rate observed in, or assumed for, the selected year, and if she were to survive the entire childbearing period.
- 2. The age-sex-adjusted death rate is based on the enumerated total population as of April 1, 2010, if that population were to experience the death rates by age and sex observed in, or assumed for, the selected year. It is a summary measure and not a basic assumption; it summarizes the basic assumptions from which it is derived.
- 3. The period life expectancy at birth for a given year is the average number of years expected prior to death for a person born on January 1 in that year, using the mortality rates for that year over the course of his or her remaining life. It is a summary measure and not a basic assumption; it summarizes the effects of the basic assumptions from which it is derived.
- 4. Net annual immigration is the number of persons who enter during the year (both as lawful permanent residents and otherwise) minus the number of persons who leave during the year. It is a summary measure and not a basic assumption; it summarizes the effects of the basic assumptions from which it is derived.
- 5. The average annual wage in covered employment is the total amount of wages and salaries for all employment covered by the OASDI program in a year, divided by the number of employees with any such earnings during the year. The nominal percentage change values reflect the dollar levels of wages and salaries projected for each year in that year's dollars; the real percentage change values do not include the effect of price inflation (Consumer Price Index (CPI)). The nominal percentage change in the average annual wage in covered employment is a summary measure and not a basic assumption; it summarizes the basic assumptions from which it is derived.
- The CPI is the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W).
- 7. Total employment is the sum of average weekly U.S. civilian employment and U.S. Armed Forces. It is a summary measure and not a basic assumption; it summarizes the basic assumptions from which it is derived.
- 8. Real GDP is the value of the total output of goods and services in 2017 dollars. It is a summary measure and not a basic assumption; it summarizes the effects of the basic assumptions from which it is derived.
- 9. The average annual interest rate is the average of the nominal interest rates, compounded semiannually, for special public-debt obligations issuable to the OASI and DI Trust Funds in each of the 12 months of the year. After trust fund reserve depletion, there would continue to be immediate investments of income in short-term certificates of indebtedness. The average annual interest rate is a summary measure and not a basic assumption; it summarizes the basic assumptions from which it is derived.
- 10. The valuation period used for the 2024 Statement of Social Insurance extends to 2098.



The present values used in the Statement of Social Insurance for the current year and in corresponding Statements in prior years are based on various economic and demographic assumptions. The values for each of these assumptions move from recently experienced levels or trends toward long-range ultimate values. These ultimate values are summarized in Chart 17b. Detailed information, similar to that denoted within Chart 17a, is available on our *Agency Financial Report* (AFR) website for the prior four years.



### Chart 17b: Significant Long-Range Assumptions and Summary Measures Used for the Statements of Social Insurance for Current and Prior Years

					Average Annu			
		Average Annual Percentage Reduction in the Age-Sex-	Average Annual Net Immigration		Average Annual Wage in Covered			Average Annual Real
Year of	TED 1	Adjusted Death	(persons per	Real Wage	Employment	CDI6	Total	Interest
Statement	TFR <sup>1</sup>	Rates <sup>2</sup>	year) <sup>3</sup>	Growth <sup>4</sup>	(nominal) <sup>5</sup>	CPI <sup>6</sup>	Employment <sup>7</sup>	Rate <sup>8</sup>
FY 2024	1.90	0.73	1,244,000	1.14	3.56	2.40	0.3	2.3
FY 2023	1.99	0.74	1,245,000	1.14	3.56	2.40	0.4	2.3
FY 2022	1.99	0.74	1,246,000	1.15	3.55	2.40	0.5	2.3
FY 2021	1.99	0.74	1,248,000	1.15	3.55	2.40	0.5	2.3
FY 2020	1.95	0.76	1,261,000	1.14	3.54	2.40	0.4	2.3

#### Notes:

- 1. The TFR for any year is the average number of children that would be born to a woman if she were to experience, at each age of her life, the birth rate observed in, or assumed for, the selected year, and if she were to survive the entire childbearing period. For the 2024 Statement, as in the 2020 Statement, the value presented is the ultimate TFR. For the 2021 through 2023 Statements, the value presented is the average annual TFR for the last 65 years of the 75-year projection period.
- 2. The age-sex-adjusted death rate is based on the enumerated total population as of a standard date if that population were to experience the death rates by age and sex observed in, or assumed for, the selected year. For each of the listed Statements, the standard date was April 1, 2010. It is a summary measure and not a basic assumption; it summarizes the basic assumptions from which it is derived. For the Statements prior to 2021, the value presented is the average annual percentage reduction for the entire 75-year projection period. For the 2021 through 2024 Statements, the value presented is the average annual percentage reduction for the last 65 years of the 75-year projection period.
- 3. Net annual immigration is the number of persons who enter during the year (both as lawful permanent residents and otherwise) minus the number of persons who leave during the year. The value in the chart is a summary measure and not a basic assumption; it summarizes the basic assumptions from which it is derived. For the Statements prior to 2021, the value presented is the average net immigration level for the entire 75-year projection period. For the 2021 through 2024 Statements, the value presented is the average net immigration level for the last 65 years of the 75-year projection period.
- 4. For the Statements prior to 2023, the value presented is the average annual real wage differential (in percentage points) for the last 65 years of the 75-year projection period; the annual real wage differential is the annual percentage change in the average annual wage in covered employment less the annual percentage change in CPI. For the 2023 and 2024 Statements, the value presented is the average annual real (i.e., inflation adjusted) percentage change in the average annual wage in covered employment for the last 65 years of the 75-year projection period; the average annual wage in covered employment is the total amount of wages and salaries for all employment covered by the OASDI program in a year divided by the number of employees with any such earnings during the year.
- 5. The average annual wage in covered employment is the total amount of wages and salaries for all employment covered by the OASDI program in a year divided by the number of employees with any such earnings during the year. It is a summary measure and not a basic assumption; it summarizes the basic assumptions from which it is derived. The value presented is the average annual percentage change for the last 65 years of the 75-year projection period.
- 6. The CPI is the CPI-W. The value presented is the ultimate assumption, which is reached within the first 10 years of the projection period.
- 7. Total employment is the sum of average weekly U.S. civilian employment and U.S. Armed Forces. It is a summary measure and not a basic assumption; it summarizes the basic assumptions from which it is derived. For the Statements prior to 2023, the value presented is the average annual percentage change for the entire 75-year projection period. For the 2023 and 2024 Statements, the value presented is the average annual percentage change for the last 65 years of the 75-year projection period.
- 8. The average annual real interest rate reflects the expected annual real yield for each year on securities issuable in the prior year. The value presented is the ultimate assumption, which is reached within the first 20 years of the projection period.



These assumptions and the other values on which Chart 17b is based reflect the intermediate assumptions of the 2020–2024 Trustees Reports. The values shown in the FY 2024 row of Chart 17b are consistent with the data shown in Chart 17a. Estimates made prior to this year may differ substantially because of revisions to the assumptions based on changes in conditions or experience, and to changes in actuarial methodology. It is reasonable to expect changes to actuarial assumptions and methodology in future reports. Due to continuing uncertainty about the lasting effects of the COVID-19 pandemic, the individual long-range ultimate assumptions do not reflect any significant net effects due to the pandemic.

The Required Supplementary Information: Social Insurance section of this report contains additional information on social insurance.

#### **Statements of Changes in Social Insurance Amounts**

The Statements of Changes in Social Insurance Amounts reconcile changes, from the beginning of one 75-year valuation period to the next, in the: (1) present value of estimated future noninterest income less estimated future cost for current and future participants (the open group measure) over the next 75 years; (2) starting reserves of the combined OASI and DI Trust Funds; and (3) present value of estimated future noninterest income less estimated future cost for current and future participants over the next 75 years plus the reserves of the combined OASI and DI Trust Funds. These values are included in the Statements of Social Insurance. The Statements of Changes in Social Insurance Amounts show two reconciliations: (1) change from the period beginning on January 1, 2023 to the period beginning on January 1, 2024; and (2) change from the period beginning on January 1, 2022 to the period beginning on January 1, 2023. The reconciliation identifies several changes that are significant and provides reasons for the changes.

The five changes considered in the Statements of Changes in Social Insurance Amounts are, in order:

- Change in the valuation period;
- Changes in demographic data, assumptions, and methods;
- Changes in economic data, assumptions, and methods;
- Changes in programmatic data and methods; and
- Changes in law or policy.

All estimates in the Statements of Changes in Social Insurance Amounts represent values that are incremental to the prior change. As an example, the present values shown for economic data, assumptions, and methods represent the additional effect of these new data, assumptions, and methods after considering the effects from demography and the change in the valuation period. In general, an increase in the present value of net cash flows represents a positive change (improving financing), while a decrease in the present value of net cash flows represents a negative change (worsening financing).



#### **Change in the Valuation Period**

## From the period beginning on January 1, 2023 to the period beginning on January 1, 2024

The effect on the 75-year present values of changing the valuation period from the prior valuation period (2023–2097) to the current valuation period (2024–2098) is measured by using the assumptions for the prior valuation and extending them to cover the current valuation. Changing the valuation period removes a small negative estimated net cash flow for 2023, replaces it with a much larger negative estimated net cash flow for 2098, and measures the present values as of January 1, 2024, one year later. Thus, the present value of estimated future net cash flows (excluding the combined OASI and DI Trust Fund reserves at the start of the period) decreased (i.e., became more negative) when the 75-year valuation period changed from 2023–2097 to 2024–2098. In addition, the effect on the level of reserves in the combined OASI and DI Trust Funds of changing the valuation period is measured by assuming all values projected in the prior valuation for the year 2023 are realized. The change in valuation period decreased the starting level of reserves in the combined OASI and DI Trust Funds. As a result, the present value of the estimated future net cash flows decreased by \$0.8 trillion.

## From the period beginning on January 1, 2022 to the period beginning on January 1, 2023

The effect on the 75-year present values of changing the valuation period from the prior valuation period (2022–2096) to the current valuation period (2023–2097) is measured by using the assumptions for the prior valuation and extending them to cover the current valuation. Changing the valuation period removes a small negative estimated net cash flow for 2022, replaces it with a much larger negative estimated net cash flow for 2097, and measures the present values as of January 1, 2023, one year later. Thus, the present value of estimated future net cash flows (excluding the combined OASI and DI Trust Fund reserves at the start of the period) decreased (i.e., became more negative) when the 75-year valuation period changed from 2022–2096 to 2023–2097. In addition, the effect on the level of reserves in the combined OASI and DI Trust Funds of changing the valuation period is measured by assuming all values projected in the prior valuation for the year 2022 are realized. The change in valuation period decreased the starting level of reserves in the combined OASI and DI Trust Funds. As a result, the present value of the estimated future net cash flows decreased by \$0.7 trillion.

#### Changes in Demographic Data, Assumptions, and Methods

## From the period beginning on January 1, 2023 to the period beginning on January 1, 2024

For the current valuation (beginning on January 1, 2024), there was one change to the ultimate demographic assumptions.

• The ultimate total fertility rate (TFR) was lowered from 2.0 children per woman to 1.9 children per woman, and at the same time, the year the ultimate TFR is reached was changed from 2056 to 2040.



This change to the TFR assumption decreased the present value of estimated future net cash flows. In addition to this change to the ultimate demographic assumptions, the starting demographic values and the way these values transition to the ultimate assumptions were changed. The most significant changes are identified below.

- Final birth rate data for calendar year 2022 and preliminary data for 2023 indicated slightly lower birth rates than were assumed in the prior valuation, leading to slightly lower assumed birth rates during the period of transition to the ultimate level.
- Updates to near-term mortality assumptions to better reflect the effects of the COVID-19 pandemic led to an increase in death rates through 2024 compared to the prior valuation.
- Mortality data, historical population data, other-than-lawful permanent resident (LPR) immigration data, and divorce data were updated since the prior valuation.

The revised birth rate data and transition assumptions, along with the updates to mortality data, historical population data, other-than-LPR immigration data, and divorce data, decreased the present value of the estimated future net cash flows. The increase in assumed near-term mortality assumptions increased the present value of the estimated future net cash flows.

There was one notable change in demographic methodology. The method for projecting fertility rates during the transition period to the ultimate rate was modified to produce more reasonable paths to the ultimate assumed rates by age group than had been previously used. This change decreased the present value of the estimated future net cash flows.

Overall, changes in demographic data, assumptions, and methods caused the present value of the estimated future net cash flows to decrease by \$1.2 trillion.

## From the period beginning on January 1, 2022 to the period beginning on January 1, 2023

The ultimate demographic assumptions for the current valuation (beginning on January 1, 2023) are the same as those for the prior valuation. However, the starting demographic values and the way these values transition to the ultimate assumptions were changed.

- Projected birth rates through 2055, during the period of transition to the ultimate level, were slightly lower than in the prior valuation.
- Updates to near-term mortality assumptions to better reflect the effects of the COVID-19 pandemic led to an increase in death rates through 2024 compared to the prior valuation.
- Historical population data, other-than-LPR immigration data, and marriage and divorce data were updated since the prior valuation.

The revised birth rate assumptions and the updates to historical population, other-than-LPR immigration, and marriage and divorce data decreased the present value of the estimated future net cash flows. The increase in assumed near-term death rates increased the present value of the estimated future net cash flows.



There was one notable change in demographic methodology. The method for projecting the age distributions of LPR new arrival and adjustment-of-status immigrants was updated reflecting recent data showing a slightly older population at the time of attaining LPR status than had previously been estimated. This change decreased the present value of the estimated future net cash flows.

Overall, changes in demographic data, assumptions, and methods caused the present value of the estimated future net cash flows to decrease by \$0.1 trillion.

#### Changes in Economic Data, Assumptions, and Methods

## From the period beginning on January 1, 2023 to the period beginning on January 1, 2024

The ultimate economic assumptions for the current valuation (beginning on January 1, 2024) are the same as those for the prior valuation. However, the starting economic values and the way these values transition to the ultimate assumptions were changed. The most significant changes are identified below.

- An update to educational attainment data caused a change in labor force participation rates at ages 55 and older for men and 50 and older for women.
- Historical OASDI covered employment for 2021 was higher than assumed under the prior valuation. Specifically, covered employment for 2021 was significantly higher than previously estimated at the youngest and oldest working ages, and lower for men at early prime working ages.
- Economic growth through 2023 was higher than assumed under the prior valuation, which led to a higher assumed level of labor productivity over the projection period.

All three of these changes increased the present value of the estimated future net cash flows. Overall, changes to economic data, assumptions, and methods caused the present value of the estimated future net cash flows to increase by \$0.4 trillion.

## From the period beginning on January 1, 2022 to the period beginning on January 1, 2023

For the current valuation (beginning on January 1, 2023), there was one change to the ultimate economic assumptions.

• The annual percentage change in the average OASDI covered wage, adjusted for inflation, is assumed to average 1.14 percentage points over the last 65 years of the 75-year projection period. This is 0.02 percentage point higher than the value assumed for the prior valuation.

This change to the wage growth assumption increased the present value of estimated future net cash flows. In addition to this change to the ultimate economic assumptions, the starting economic values and the way these values transition to the ultimate assumptions were changed. The most significant changes are identified below.



- The levels of GDP and labor productivity are assumed to be about 3.0 percent lower by 2026 and for all years thereafter relative to the prior valuation.
- The assumed real interest rates over the first 10 years of the projection period are generally higher than those assumed for the prior valuation.

The changes to the GDP and productivity levels decreased the present value of the estimated future net cash flows, while the change to near-term real interest rates increased the present value of the estimated future net cash flows.

There was one notable change in economic methodology. The method for estimating the level of OASDI taxable wages for historical years 2000-21 was improved by adopting a more consistent approach for estimating completed values across various types of wages. This change increased the present value of the estimated future net cash flows.

Overall, changes to economic data, assumptions, and methods caused the present value of the estimated future net cash flows to decrease by \$0.8 trillion.

#### **Changes in Programmatic Data and Methods**

## From the period beginning on January 1, 2023 to the period beginning on January 1, 2024

Several methodological improvements and updates of program-specific data are included in the current valuation (beginning on January 1, 2024). The most significant are identified below.

- The ultimate disability incidence rate was lowered from 4.8 per thousand exposed to 4.5 per thousand exposed.
- The long-range model used to project the number of insured workers was modified to improve the alignment of simulated fully insured rates with historical fully insured rates.
- Recent data and estimates provided by the Office of Tax Analysis at the Department of the Treasury indicate higher near-term and ultimate levels of revenue from income taxation of OASDI benefits than projected in the prior valuation.
- As in the prior valuation, the current valuation uses a 10 percent sample of all newly entitled worker beneficiaries in a recent year to project average benefit levels of retired-worker and disabled-worker beneficiaries. Updates were made to data and the methodology for projecting average benefit levels for women was improved.
- Updates were made to the post-entitlement benefit adjustment factors. These factors are used to account for changes in benefit levels, primarily due to differential mortality by benefit level and earnings after benefit entitlement.

The reduction in the ultimate disability incidence rate, the increase in revenue from income taxation of OASDI benefits, the modified insured simulation model, and the updates to the average benefits model increased the present value of estimated cash flows, while the updated post-entitlement factors decreased the present value of estimated cash flows.



Overall, changes to programmatic data and methods caused the present value of the estimated future net cash flows to increase by \$1.4 trillion.

## From the period beginning on January 1, 2022 to the period beginning on January 1, 2023

Several methodological improvements and updates of program-specific data are included in the current valuation (beginning on January 1, 2023). The most significant are identified below.

- Actual disability data for 2022 and slightly lower near-term disability incidence rate assumptions were incorporated.
- As in the prior valuation, the current valuation uses a 10 percent sample of all newly entitled worker beneficiaries in a recent year to project average benefit levels of retired-worker and disabled-worker beneficiaries. The sample used for the current valuation is for worker beneficiaries newly entitled in 2019, one year later than the 2018 sample used for the prior valuation.
- Updates were made to the post-entitlement benefit adjustment factors. These factors are used to account for changes in benefit levels, primarily due to differential mortality by benefit level and earnings after benefit entitlement.

Incorporating the new disability data and near-term disability incidence assumptions increased the present value of estimated cash flows, while the updated sample year and the updated postentitlement factors decreased the present value of estimated cash flows.

Overall, changes to programmatic data and methods caused the present value of the estimated future net cash flows to decrease by \$0.3 trillion.

#### **Changes in Law or Policy**

## From the period beginning on January 1, 2023 to the period beginning on January 1, 2024

Between the prior valuation (the period beginning on January 1, 2023) and the current valuation (the period beginning on January 1, 2024), no notable changes in law or policy are expected to have a significant effect on the long-range cost of the OASDI program.

## From the period beginning on January 1, 2022 to the period beginning on January 1, 2023

Between the prior valuation (the period beginning on January 1, 2022) and the current valuation (the period beginning on January 1, 2023), no notable changes in law or policy are expected to have a significant effect on the long-range cost of the OASDI program.



## Assumptions Used for the Statements of Changes in Social Insurance Amounts

The present values included in the Statements of Changes in Social Insurance Amounts are for the current and prior years and are based on various economic and demographic assumptions used for the intermediate assumptions in the Trustees Reports for those years. Chart 17a summarizes these assumptions for the current year. Our AFR website provides tabulated assumptions for the prior year in a similar manner.

#### Period Beginning on January 1, 2023 and Ending January 1, 2024

Present values as of January 1, 2023 are calculated using interest rates from the intermediate assumptions of the 2023 Trustees Report. All other present values in this part of the Statement are calculated as a present value as of January 1, 2024. Estimates of the present value of changes in social insurance amounts due to changing the valuation period and changing demographic data, assumptions, and methods are presented using the interest rates under the intermediate assumptions of the 2023 Trustees Report. Because interest rates are an economic estimate and all estimates in the chart are incremental to the prior change, all other present values in this part of the Statement are calculated using the interest rates under the intermediate assumptions of the 2024 Trustees Report.

#### Period Beginning on January 1, 2022 and Ending January 1, 2023

Present values as of January 1, 2022 are calculated using interest rates from the intermediate assumptions of the 2022 Trustees Report. All other present values in this part of the Statement are calculated as a present value as of January 1, 2023. Estimates of the present value of changes in social insurance amounts due to changing the valuation period and changing demographic data, assumptions, and methods are presented using the interest rates under the intermediate assumptions of the 2022 Trustees Report. Because interest rates are an economic estimate and all estimates in the chart are incremental to the prior change, all other present values in this part of the Statement are calculated using the interest rates under the intermediate assumptions of the 2023 Trustees Report.

#### 18. Subsequent Events

# Potential Impact on the Social Insurance Statements of the June 22, 2024 Regulatory Change to the Consideration of Past Relevant Work

On April 18, 2024, SSA published a final rule in the Federal Register titled "Intermediate Improvement to the Disability Adjudication Process, Including How We Consider Past Work." This regulatory change became effective on June 22, 2024, revising the time period that SSA considers when determining whether an individual's past work is relevant for the purposes of making disability determinations and decisions. In particular, SSA revised the definition of past relevant work (PRW) by reducing the relevant work period from 15 to 5 years and will no longer consider past work that started and stopped in fewer than 30 calendar days to be PRW. The SSA



Office of the Chief Actuary has concluded that this regulatory change has an effect on the actuarial methods and assumptions used in developing the estimates presented in the Statements of Social Insurance and the Statements of Changes in Social Insurance Amounts. We estimate that the regulatory change will affect the present value of future noninterest income and future cost for current and future participants (open group measure) presented in the Statements of Social Insurance and Statements of Changes in Social Insurance Amounts, decreasing the present value of future noninterest income by about \$1 billion and increasing the present value of future cost by about \$112 billion. We do not consider these effects to be material.

# 19. Reclassification of the Statement of Net Cost and Statement of Changes in Net Position for the Federal Financial Report Compilation Process

To prepare the Financial Report of the U.S. Government (FR), Treasury requires agencies to submit in the Government-wide Treasury Account Symbol Adjusted Trial Balance System (GTAS) an adjusted trial balance, which lists the amounts by U.S. Standard General Ledger accounts that appear in the agency financial statements. Treasury uses the trial balance reported in GTAS to develop a reclassified Balance Sheet, Statement of Net Cost, and Statement of Changes in Net Position for each agency. Treasury eliminates all intragovernmental balances from the reclassified statements and aggregates lines with the same title to compile to the FR statements. SSA presents the Consolidated Balance Sheets, and Note 10, Funds from Dedicated Collections in compliance with the required format in OMB's Circular No. A-136. Therefore, per OMB's guidance, SSA is not required to compile a reclassified Balance Sheet. This note includes the Statement of Net Cost and Statement of Changes in Net Position line items and the reclassified statement line items prior to Treasury's elimination of intragovernmental differences and aggregation of FR lines. The term "intragovernmental" is used in this note to refer to amounts that result from other components of the Federal Government. The term "non-Federal" is used in this note to refer to Federal Government amounts that result from transactions with non-Federal entities. These include transactions with individuals, businesses, non-profit entities, and State, local, and foreign governments. A copy of the FY 2023 FR is available on Treasury's website (unaudited) and a copy of the FY 2024 FR will be posted to this site as soon as it is released.

SSA's FY 2024 reconciliation of agency Statement of Net Cost and Statement of Changes in Net Position amounts to Treasury's reclassified statements are included in Charts 19a and 19b. The Reclassified Net Position in Chart 19b includes intradepartmental eliminations processed by Treasury to present the Net Position at a consolidated level. The Net Position is presented at a combined level in Agency Financial Reports.



# Chart 19a - Reclassification of Statement of Net Cost to Line Items Used for the Government-wide Statement of Net Cost for the Year Ended September 30, 2024 (Dollars in Millions)

FY 2024 Statement of Net C	ost	Lir	Line Items Used to Prepare FY 2024 Government-wide Statement of Net Cost						
Financial Statement Line	Amount	Dedicated Collections	Other than Dedicated Collections	Total	Reclassified Financial Statement Line				
Benefit Payment Expense	\$ 1,514,192								
Operating Expenses (Note 11)	16,718								
		\$ 1,458,522	\$ 66,970	\$ 1,525,492	Non-Federal Costs				
					Intragovernmental Costs				
		0	1,617	1,617	Benefit Program Costs				
		0	914	914	Imputed Costs				
		779	1,685	2,464	Buy/Sell Costs				
		0	423	423	Other Expenses (without Reciprocals)				
		779	4,639	5,418	Total Intragovernmental Costs				
Total Cost	1,530,910	1,459,301	71,609	1,530,910	Total Reclassified Gross Costs				
		(170)	(110)	(280)	Non-Federal Earned Revenue				
		0	(47)	(47)	Buy/Sell Revenue				
Less: Exchange Revenues (Note 12)	(327)	(170)	(157)	(327)	Total Reclassified Earned Revenue				
Total Net Cost	\$ 1,530,583	\$ 1,459,131	\$ 71,452	\$ 1,530,583	Net Cost				

#### Note:

<sup>1.</sup> The chart above does not contain any columns for eliminations as SSA does not have eliminations within our Statement of Net Cost.



# Chart 19b - Reclassification of Statement of Changes in Net Position to Line Items Used for the Government-wide Statement of Changes in Net Position for the Year Ended September 30, 2024 (Dollars in Millions)

FY 2024 Statement of Changes in Net Position Line Items Used to Prepare FY 2024 Government-wide Statement of Changes in Net Position										
r 1 2024 Statement of Changes in r	vet rosinon		Line Items	oseu to rrepa	Eliminations	vernment-w	ide Statement of Changes in Net Postdoff			
		Dedicated	Dedicated	All Other	between					
Financial Statement Line	Amounts	Collections Combined	Collections Eliminations	Amounts (with	Dedicated and All Other	Total	D. J			
Unexpended Appropriations:	Amounts	Combined	Eliminations	Eliminations)	All Other	1 otal	Reclassified Financial Statement Line Unexpended Appropriations:			
							1 11 1			
Beginning Balances	\$ 4,012	\$ 0	\$ 0	\$ 4,012	\$ 0	\$ 4,012	Net Position, Beginning of Period - Adjusted			
	114066	52.540		C1 215		111066	Financing Sources			
Appropriations Received	114,966	53,749		61,217		114,966	Appropriations Received as Adjusted (Recissions and Other Adjustments)			
Other Adjustments	(9)	-		(9)		(9)	Appropriations Received as Adjusted (Recissions and Other			
		(=2 = 40)		(60.000)			Adjustments)			
Appropriations Used	(117,104)	(53,749)	0	(63,355)	0	(117,104)	Appropriations Used Total Financing Sources			
Net Change in Unexpended Appropriations	(2,147)	U		(2,147)	U		<i>"</i>			
Total Unexpended Appropriations - Ending	1,865	0	0	1,865	0	1,865	Total Unexpended Appropriations - Ending			
Cumulative Results of Operations:							Cumulative Results:			
Beginning Balances	\$ 2,695,353	\$ 2,690,297	\$ 0	\$ 5,056	\$ 0	\$ 2,695,353	Net Position, Beginning of Period - Adjusted			
Appropriations Used	117,104	53,749		63,355		117,104	Financing Sources Appropriations Expended			
Non-Exchange Revenue	117,104	35,747		00,033		117,104	Federal Non-Exchange Revenue			
Tax Revenues (Note 13)	1,283,226	1,283,226				1,283,226	Other Taxes and Receipts			
Interest Revenues	68,647	68,647				68,647	Federal Securities Interest Revenue Including Associated Gains and			
							Losses (Non-Exchange) Non-Federal Non-Exchange Revenue			
Other	(28)	(28)				(28)	Other Taxes and Receipts			
Total Non-Exchange Revenue	1,351,845	1,351,845	0	0	0	1,351,845	Total Non-Exchange Revenue			
Transfers-In/Out - Without Reimbursement	(2,817)						Transfers-In and Out Without Reimbursement			
				150	(150)	0	Appropriation of Unavailable Special or Trust Fund Receipt			
				150	(150)	U	Transfers-In Appropriation of Unavailable Special or Trust Fund Receipts			
		(150)			150	0	Transfers-Out			
		1,459,052	(1,459,052)			0	Non-Expenditure Transfers-In of Unexpended Appropriations and Financing Sources			
		(1,459,052)	1,459,052			0	Non-Expenditure Transfers-Out of Unexpended Appropriations and Financing Sources			
		53,787	(53,749)	9,796	(6,456)	3,378	Expenditure Transfers-In of Financing Sources			
		(66,165)	53,749	(12)	6,456	(5,972)	Expenditure Transfers-Out of Financing Sources			
		(,,	,	(2)	-,	(2)	Transfers-In Without Reimbursement			
		(223)	0	2	0	(221)	Transfers-Out Without Reimbursement			
Total Transfers-In/Out -Without	(2,817)	(12,751)	0	9,934	0	(2,817)	Total Reclassified Transfers In/Out - Without Reimbursement			
Reimbursement Imputed Financing (Note 14)	914			914		914	Imputed Financing Sources			
Other	(3,388)			714		<i>7</i> 14	Non-Entity Financing Sources			
other	(5,500)			(3,156)		(3,156)	Non-entity collections transferred to the General Fund of the U.S.			
		0.5		(2.40)		/a /a ›	Government			
		86		(348)		(262)	Accrual for non-entity amounts to be collected/transferred to the General Fund of the U.S. Government			
							Non-Federal Non-Exchange Revenue			
				30		30	Other Taxes and Receipts			
Total Other	(3,388)	86	0	(3,474)	0	(3,388)	Total Reclassified Non-Entity Financing Sources and Non-Federal Non-Exchange Revenue			
Net Cost of Operations	1,530,583	1,459,131	0	71,452	0	1,530,583	Net Cost of Operations			
Net Change in Cumulative Results of	1,330,383	1,437,131	U	/1,452	0	1,330,383	The Cost of Operations			
Operations	(66,925)	(66,202)	0	(723)	0	(66,925)	Net Change			
Cumulative Results of Operations - Ending	\$ 2,628,428	\$ 2,624,095	\$ 0	\$ 4,333	\$ 0	\$ 2,628,428	Reclassified Cumulative Results of Operations - Ending			
Net Position	\$ 2,630,293	\$ 2,624,095	s 0	\$ 6,198	s 0	\$ 2,630,293	Total Reclassified Net Position			
	,,	,,-/0	, ·	,1,0						



#### 20. Incidental Custodial Collections

SSA's custodial collections primarily consists of refunds related to cancelled LAE appropriations and interest and penalties associated with LAE administrative debt. Historically, we have deposited these receipts into OASI; however, in researching this activity, we have determined that these collections belong to the General Fund of the Treasury. In FY 2024, SSA moved \$29 million to the General Fund for all miscellaneous receipts amounts collected and previously recorded in OASI as of September 30, 2024. While these collections are considered custodial, they are not primary to the mission of SSA or material to the overall financial statements. SSA's total custodial revenues are \$30 and less than \$1 million for the years ended September 30, 2024 and 2023.